

#### COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

Benigno R. Fitial Governor

Eloy S. Inos
Lieutenant Governor

MAY 09 2011

Honorable Eli D. Cabrera Speaker, House of Representatives Seventeenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Honorable Paul A. Manglona Senate President Seventeenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Dear Mr. Speaker and Mr. President:

This is to inform you that I have signed into law House Bill 17-28, HS1, SS1 entitled, "To empower and define the authority, duties, responsibilities and functions of the Marshal Service Division of the CNMI Judicial Branch; and for other purposes," which was passed by the Seventeenth Northern Marianas Commonwealth Legislature.

As I approve this measure, I commend the Legislature for addressing the concerns in Senate Bill 17-16 which was previously vetoed. This measure will allow the Judiciary to serve jury summons and other court processes instead of depending on the Department of Public Safety, which is the current procedure. It will also allow the Marshal Services Division to undergo proper training as required of law enforcement officers so as to ensure the safety of the justices, judges, and staff of the Judiciary while maintaining peace in the courthouse.

This bill becomes **Public Law No. 17-41** Copies bearing my signature are forwarded for your reference.

BENIGNO R. FITIAL

Caller Box 10007 Saipan, MP 96950 Telephone: (670) 664-2200 /2300 Facsimile: (670) 664-2211/2311

CC:

Lt. Governor
Chief Justice, CNMI Supreme Court
Presiding Judge, CNMI Superior Court
Director of Courts, CNMI Judiciary
Commissioner, DPS
Press Secretary, Office of the Governor
Special Assistant to the Administration
Special Assistant for Programs & Legislative Review
All Departments and Agencies

All Departments and Agencies

Caller Box 10007 Saipan, MP 96950 Telephone: (670) 664-2200 /2300 Facsimile: (670) 664-2211/2311



## House of Representatives

SEVENTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE P.O. BOX 500586 SAIPAN, MP 96950

March 8, 2011

The Honorable Benigno R. Fitial Governor Commonwealth of the Northern Mariana Islands Capitol Hill Saipan, MP 96950

Dear Governor Fitial:

I have the honor of transmitting herewith for your action **H. B. 17-28, HS1, SS1,** entitled: "An Act To empower and define the authority, duties, responsibilities and functions of the Marshal Service Division of the CNMI Judicial Branch; and for other purposes.", which was passed by the House of Representatives and the Senate of the Seventeenth Northern Marianas Commonwealth Legislature.

Sincerely yours,

Venetia A. Sanchez Acting House Clerk

Attachment



## Seventeenth Legislature of the Commonwealth of the Northern Mariana Islands

#### IN THE HOUSE OF REPRESENTATIVES

First Regular Session February 23, 2010

Representative Rafael S. Demapan, of Saipan, Precinct 2 (for himself) in an open and public meeting with an opportunity for the public to comment, introduced the following Bill:

#### H. B. 17-28

#### AN ACT

TO EMPOWER AND DEFINE THE AUTHORITY, DUTIES, RESPONSIBILITIES AND FUNCTIONS OF THE MARSHAL SERVICE DIVISION OF THE CNMI JUDICIAL BRANCH; AND FOR OTHER PURPOSES.

The Bill was referred to the House Committee on Judiciary and Governmental Operations, which submitted Standing Committee Report 17-58, adopted by the House on January 10, 2011.

THE BILL WAS PASSED BY THE HOUSE OF REPRESENTATIVES ON FIRST AND FINAL READING, FEBRUARY 4, 2011;

with amendments in the form of H. B. 17-28, HS1 and transmitted to the THE SENATE.

The Bill was not referred to a Senate Committee.

THE BILL WAS PASSED BY THE SENATE ON FIRST AND FINAL READING, MARCH 4, 2011; with amendments in the form of H. B. 17-28, HS1, SS1.

H. B. 17-28, HS1, SS1 was returned to the House of Representatives on March 8, 2011.

THE HOUSE OF REPRESENTATIVES ACCEPTED THE SENATE AMENDMENTS AND PASSED H. B. 17-28, HS1, SS1, DURING ITS 13TH DAY, THIRD REGULAR SESSION ON MARCH 28, 2011.

Venetia A. Sanchez, Acting House Clerk



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# Seventeenth Legislature of the

Commonwealth of the Northern Mariana Islands

## IN THE HOUSE OF REPRESENTATIVES

THIRTEENTH DAY, THIRD REGULAR SESSION
MARCH 28, 2011

#### H. B. 17-28, HS1, SS1

#### AN ACT

TO EMPOWER AND DEFINE THE AUTHORITY, DUTIES, RESPONSIBILITIES AND FUNCTIONS OF THE MARSHAL SERVICE DIVISION OF THE CNMI JUDICIAL BRANCH; AND FOR OTHER PURPOSES.

#### Be it enacted by the Seventeenth Northern Marianas Commonwealth Legislature:

Section 1. Purpose and <u>Findings.</u> The Legislature finds that existing CNMI law requires the Department of Public Safety to serve court processes and juror summons, but does not specifically authorize the Marshals Service Division of the Judicial Branch to do so. The current state of the CNMI economy with declining revenues for the government, budget cuts and understaffing requires agencies, such as the Department of Public Safety, to prioritize their obligations and responsibilities. The service of jury summons and processes of the courts is often delayed while the Department of Public Safety concentrates on protecting

our community. Of course, protecting the people of the Commonwealth is and
should be of paramount importance for the Department of Public Safety.
However, the Department of Public Safety's work is not complete if the Judiciary
is unable to deliver justice because potential jurors have not been served. In order
to allow the Department of Public Safety to focus on police protection and law
enforcement in our community, the Legislature finds that the law must be
amended to clearly authorize the Marshals Service Division to perform duties
involving the service of court processes and protection of the courts. The purpose
of this Act is for the Marshals Service Division to preserve order and decorum in
the courts and assist the courts in serving court processes in a timely and efficient
manner while the Department of Public Safety provides effective police
protection to the inhabitants of the Commonwealth.

Moreover, the statutory recognition and authority provided by the provisions of this Act will allow the Judicial Branch to qualify to apply for federal funding to support functions of the Marshal Service Division.

Accordingly, the Legislature finds that the Marshal Service Division, created by the Commonwealth Judicial Council, is the law-enforcement, service and protection arm of the Judiciary. The Division is responsible for executing the orders and mandates of the courts, maintaining peace in the courthouse and providing security for the judiciary, among other duties. As law enforcement personnel, the Division should clearly have the authority to make arrests, serve processes and warrants, and carry firearms to protect the Judiciary and its

1	personnel. Marshals, like other law enforcement personnel, work in occupations
2	that, by their nature, put their lives at risk. Accordingly, the death beneficiaries of
3	marshals should be afforded the same benefits statutorily enjoyed by the
4	beneficiaries of other law enforcement officers of the Commonwealth. This Act
5	shall ratify and codify the creation of the Marshals Service Division and grant the
6	chief marshal and deputy marshals law enforcement powers and benefits.
7	Section 2. Marshals Service Division. Title 1, Division 3 is amended by
8	adding a new chapter 9 to read as follows:
9	"§ 3901. Marshals Service Division: Establishment.
0	(a) There is in the judicial branch of the Commonwealth
1	government a CNMI Marshals Service Division, established by the
2	Judicial Council, having the authority and responsibility to perform the
3	duties and functions set forth in this chapter. As used in this chapter,
4	"Division" shall mean the CNM Marshals Service Division.
5	(b) The Director of Courts shall hire a chief marshal and deputy
6	marshals whose specific duties and responsibilities shall be determined by
7	the Judicial Council.
8	(c) Each employee of the Marshal Service Division shall take an
9	official oath of office prior to employment.
.0	(d) Marshal Service Division personnel, including the chief
1	marshal, shall qualify under such minimum standards of professional
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experience, physical and mental health, and education as established by

the Judicial Council. No individual who has been convicted of a felony or
other crime of moral turpitude may serve in the Marshal Service Division.
The chief marshal and deputies shall undergo firearms training and
periodic certification to the same extent as Police Officers of the
Department of Public Safety. The Judicial Council shall establish
standards for such training and certification consistent with the
Department of Public Safety's standards.

#### § 3902. Marshals Service Division: Powers and Duties.

The chief marshal and his or her deputies shall be deemed law enforcement officers with authority equivalent to that of police officers in the performance of their duties. Such authority shall include, but not be limited to, the right to carry a firearm in the performance of such official duties. The Marshal Service Division shall be empowered to:

- (a) Maintain the peace and perform general court security duties at all court facilities in the Commonwealth, including providing security services to judiciary personnel, to participants in court proceedings, and to the general public visiting the judicial facilities.
- (b) Provide personal security for justices and judges outside of judiciary grounds, while on official business, and during times of inordinate threat.
- (c) Serve warrants of arrest, make arrests when there is probable cause to believe a crime has been committed in the marshal's presence,

I	serve court processes and orders, enforce writs of possession, and seizure,
2	and bring persons before the Commonwealth courts when so ordered.
3	(d) Assist in the transportation and escort of prisoners within the
4	judicial facility, take prisoners into custody during court proceedings, and
5	perform extraditions.
6	(e) Participate in lawful information-sharing with other
7	Commonwealth and Federal autonomous agencies, branches, public
8	corporations, elected boards, and licensing boards regarding employee and
9	applicant background and pre-certification checks. Such information may
10	include past criminal convictions, civil offenses, and traffic citations."
11	Section 3. Amendments. Consistent with this Act, 1 CMC § 8282, 6
12	CMC § 1434(b), 6 CMC § 2208 and 6 CMC § 6101(a) are hereby amended as
13	follows:
14	(a) Enforcement Officer's Benefits. 1 CMC § 8282 is hereby amended to
15	add a subsection (o) as follows:
16	"(o) The Chief Marshal and Deputy Marshals of the Judicial
17	Branch."
18	(b) Resisting Arrest. 6 CMC § 1434(b) is hereby amended to read as
19	follows:
20	"(b) 'Law Enforcement Officer' includes any police officer,
21	corrections officer, or fire service officer, any probation officer of the
22	Office of Adult Probation Supervision, any officer of the Division of

## House Bill 17-28, HS1, SS1

1	Youth Services Juvenile Probation Unit, the chief marshal and deputy
2	marshals of the Marshal Service Division, any parole officer of the Board
3	of Parole, any conservation officer of the Department of Natural
4	Resources, any customs officer of the Department of Finance, or any other
5	law enforcement officer of the Commonwealth."
6	(c) Law Enforcement Officers. 6 CMC § 2208 is hereby amended to add
7	a new subsection (g) as follows:
8	"(g) For the purposes of this chapter, the Marshals Service
9	Division of the Commonwealth Judicial Branch, headed by a chief
10	marshal, is considered to be a law enforcement agency. The chief marshal
l 1	and all deputy marshals employed by the Marshals Service Division are
12	considered to be law enforcement officers and shall have within the scope
13	of their duties as guardians of the Judiciary, all the powers, authority and
14	benefits that other law enforcement officers are accorded by law."
15	(d) Process Obligatory Upon Police. 6 CMC § 6101(a) is hereby
16	amended to read as follows:
17	"All process in any criminal proceeding, contempt proceeding, or
18	in a juvenile delinquency proceeding, issued in accordance with law and
19	the rules of procedure prescribed in accordance with law, shall be
20	obligatory upon all police officers and marshals of the Marshals Service
21	Division having knowledge of it, and any police officer or marshal to

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1	whom process is given shall promptly make unigent effort to execute or
2	serve it either personally or through another police officer or marshal."
3	(e) Jurors Summoned from Bystanders. 7 CMC § 3108 is hereby
4	amended to read as follows:
5	"Whenever sufficient jurors are not available, the court may
6	require the Department of Public Safety or the Marshals Service Division
7	to summon a sufficient number of prospective jurors from the bystanders."
8	(f) Summoning Jurors. 7 CMC § 3109 (a) and (c) are hereby amended
9	to read as follows:
0	"(a) When the court orders an array of jurors to be drawn, the clerk
11	of court or an assistant clerk of court shall issue summonses for the
12	number of jurors determined by the court to be required, and deliver the
13	summons to the Director of Public Safety or the chief marshal for service.
14	(c) Service shall be made by the Director of Public Safety or a
15	member of the department selected by him, or by the chief marshal or any
16	designated deputy marshal, who shall attach to his return the addressee's
17	receipt for the registered or certified summons where service is made by
18	mail."
19	Section 7. Transition Clause. Employees, Assets, Jurisdiction,
20	Funding, etc.
21	Upon the effective date of this act, all personnel, funding, appropriations,
22	property jurisdiction authority or any other matters of any sort relating to the

Marshal Service Division or the security of the Judiciary that are currently in
existence in the Commonwealth Judicial Branch, in any office, or division
thereof, are hereby transferred to the Judicial Council and Director of Courts.

**Section 8.** <u>Severability.</u> If any provisions of this Act or the application of any such provision to any person or circumstance should be held invalid by a court of competent jurisdiction, the remainder of this Act or the application of its provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.

Section 9. Savings Clause. This Act and any repealer contained herein shall not be construed as affecting any existing right acquired under contract or acquired under statutes repealed or under any rule, regulation or order adopted under the statutes. Repealers contained in this Act shall not affect any proceeding instituted under or pursuant to prior law. The enactment of the Act shall not have the effect of terminating, or in any way modifying, any liability, civil or criminal, which shall already be in existence on the date this Act becomes effective.

- Section 10. Effective Date. This Act shall take effect upon its approval 1
- 2 by the Governor, or its becoming law without such approval.

Attested to by:

Certified by:

a" D. CABRERA, SPEAKER

GNO R. FITIAL

Governor

Commonwealth of the Northern Mariana Islands