CLERK OF COURT

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28 FOR PUBLICATION

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IN THE SUPERIOR **COURT**FOR **THE**COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS,) Criminal Case No. 90-191
Plaintiff,)
v.	ORDER GRANTING PROBATION REVOCATION
FRANCISCO R. SANTOS)
Defendant.	,))

This matter came before the Court on the Government's motion to revoke Defendant Francisco R. Santos' probation due to his November 9, 1994 conviction for burglary and theft. Although neither party submitted briefs in this matter, the Court heard oral argument from Eric Basse, Counsel for the Defense, and Assistant Attorney General Cheryl Gill, representing the Government.

I. FACTS

On December 4, 1990, the Government filed an information against the Defendant alleging three separate counts of receiving stolen property. This case was set to go to trial on June 17, 1991. However, on May 28, 1991, the Defendant appeared before the Court and presented the Court with a written plea agreement signed

by the Defendant and a Government representative. After advising the Defendant of his constitutional rights, the Court accepted the agreement and sentenced the Defendant to five years in jail, but suspended the final four years of the five year sentence.

The written plea agreement itself did not refer to any probationary period. However, when handing down the sentence orally, the Court made it clear that the Defendant would remain "on probation" for the suspended portion of his sentence. Ms. Lori Faymonville, then counsel of record for the Defendant, made it clear to the Court that she understood that her client would be on probation. Next, the Court asked the Defendant if he had any questions concerning his sentence. The Defendant stated that he understood his sentence.

At the close of these proceedings, the Court issued written conditions of the probation (document of probation) to Ms. Faymonville. Although Ms. Faymonville had an obligation to forward the document of probation to the Defendant for his review and signature, the Defendant never signed the document. The document of probation is a standardized document listing eight standard conditions which all probationers in the C.N.M.I. must heed for the duration of their terms of probation. &/ The first condition of the document of probation reads: "You shall refrain from violation of any law."

On July 24, 1991, the Defendant began serving his one year jail term. After his release and during the four year

 $^{^{1/}}$ In addition to the eight standard conditions, a judge may tailor the conditions of probation by imposing special conditions (e.g. probationer must enter alcohol abuse treatment center) on a probationer. No special terms were assigned in this case.

probationary period, the Defendant was arrested for burglary and theft. On November 9, 1994, the Defendant was convicted of burglary, in violation of 6 CMC § 1801(a), and theft, in violation of 6 CMC § 1601(a) in the C.N.M.I. Superior Court by a jury of his peers. See Criminal Case No. 94-33, Judgment of Conviction (Nov. 10, 1994).

On December 12, 1994, at the Government's request, the Court held a revocation hearing for the Defendant pursuant to Rule 32.1(a)(2) of the Commonwealth Rules of Criminal Procedure. The Government claims the Defendant's recent conviction constitutes a grievous violation of his probation and should trigger its revocation. The Defendant claims that he never received notice of the conditions of his probation because the Court failed to read them into the record and because his original attorney, Ms. Faymonville, never presented him with the document of probation she received from the Court. Having never received notice of the conditions of his probation, Defendant claims that his probation has been conditionless, and any revocation would violate his due process rights under the Fourteenth Amendment.

The Government contends that Ms. Faymonville's receipt of the document of probation constituted adequate notice to the Defendant. Alternatively, the Government claims that the Court's oral mandate placing the Defendant on "probation" constituted adequate notice to this particular Defendant because of his prior criminal history.

In addition, the Defendant claims that the term of probation requiring the Defendant to refrain from violation of any law violates his Due Process rights under the Fourteenth Amendment

because it is impermissibly vague. The Government counters that the term is not overly vague. In the alternantive, he Government contends that the Defendant lacks standing to make such an argument because the crimes triggering this revocation hearing bear a close relationship to the Defendant's original crime of receiving stolen property, and thus Defendant had knowledge that the term "refrain from violation of any law" at the very least included theft related crimes.

Other than the procedural due process issues raised by the Defendant, there was little discussion at the revocation hearing about the substantive merits of the Governments motion.

II. ISSUE

- 1. Whether the Court's oral pronouncement that the Defendant would be "on probation" for a four year period constituted adequate notice to this Defendant that he would be required to obey all laws during the pendency of his probation.
- 2. Whether the condition of probation directing the Defendant to "refrain from violat[ing] any law" is vague, and thus violates the Defendant's Due Process rights under the Fourteenth Amendment.
- 3. Whether Defendant's recent criminal convictions merit the revocation of his probation.

III. ANALYSIS

A. Notice of the Conditions of Probation

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Neither the Defendant nor the Government has cited any case law in support of their respective positions. Generally, the common law requires courts handing down suspended sentences involving probation to set forth the terms and conditions of the probation. In re Collyar, 476 P.2d 354, 357 (Okl.Cr. 1970); State v. Stotts, 695 P.2d 1110, 1116 (Ariz. 1985) (probationers should receive written conditions at the time probation is imposed).2 However, in the face of the Collyar decision, the Court of Criminal Appeals of Oklahoma carved an exception in Brooks v. State, 484 P.2d 1333, 1334 (Okl.Cr. 1971), whereby a probationer convicted of a felony committed during the pendency of his probation shall be held responsible for the knowledge that such an act would violate the conditions of his probation regardless of whether he received such notice. Id. The Brooks court reasoned that "[t]o allow a defendant to escape revocation under such circumstances would make a mockery of our whole system of criminal justice." Id.; see also Dill v. Page, 496 P.2d 127, 128 (Okl.Cr. 1972), (revocation proper without notice of probation conditions when defendant committed felony during probation and evidence showed sentencing judge intended probation).

Other jurisdictions have followed and expounded upon the reasoning of the Brooks decision. See *Com*. V. *Dickens*, 475 A.2d 141, 144 (Pa. Super 1984)(commission of a new crime violates an

The Collyar and Stotts decisions are based respectively on Oklahoma and Arizona legislation requiring notice of probation conditions. Although the C.N.M.I.generally provides such notice, the Commonwealth Rules of Criminal Procedure do not cover this subject. Comm. R. Crim. P. 32(e).

implied condition of the order imposing probation); *Matthews* v. State, 498 A.2d 655, 660 (Md.App. 1985)(defendant's probation revoked for violating implied condition of probation by committing offence of grand larceny).

In Wilcox v. State, 395 So.2d 1054, 1056 (Ala. 1981), the Supreme Court of Alabama held that a defendant's probation was properly revoked after he committed a felony even though the defendant had not received notice of the conditions prior to his commission of the offense. Id. First, the Wilcox court acknowledged that the defendant's sentence notified him that he was on probation. Id. at 1055. Next, the Wilcox court reasoned that, regardless of whether the defendant received notice of specific conditions of his probation, a court may revoke a "[d]efendant's probation for violation of a condition implicit in every suspended or probationary sentence." Id. at 1056. Finally, the Wilcox court upheld the defendant's probation revocation because it considered a condition barring felonies to be an implied condition of the defendant's probation. Id.

In the case at bar, the record indicates that the Court notified the Defendant that he would be "on probation™ for the suspended portion (four years) of his sentence. During that period, the Defendant was arrested and convicted for the felony of burglary. Although the Defendant claims he received no notice of the specific conditions of his probation, the Court finds that such a lack of notice is of no consequence when, as here, the Defendant violated a condition of probation that is implicit in the term "probation".

Thus, contrary to Defendant's position that his probation was "conditionless", the common law demonstrates that certain implicit conditions of probation attached to him by virtue of the Court's imposition of "probation" on May 28, 1991, regardless of whether he received notice of the specific conditions of his probation. Accordingly, the Court's oral pronouncement that the Defendant would be "on probation" for a four year period constituted adequate notice to the Defendant that he would be prohibited from committing a felony during the pendency of his probation. 3/

Notwithstanding the adequacy of the notice Defendant received in this case, this Defendant does not stand in the shoes of a probationer unfamiliar with the general conditions of probation in the Commonwealth. The Court may take judicial notices¹ of the fact that this Defendant, prior to receiving his sentence in this case, twice read and signed C.N.M.I. probation documents setting forth terms and conditions of probation. See Criminal Case No. 87-132 and Criminal Case No. 89-26. Both documents directed the Defendant to refrain from committing any crimes during his probation. In connection with Criminal Case No. 87-132, the Court revoked the Defendant's probation for failing to obey all laws

To be sure, had the Defendant's probation been revoked for violating a term of his probation not implicit in the imposition of probation, such as a condition that he find gainful employment, the Court would share the Defendant's Fourteenth Amendment concerns.

⁴/ A trial court may take judicial notice of court files involving a defendant's past convictions in order to shed light on a question of fact. State v. *Bayliss*, 704 P.2d 1363, 1365 (Ariz.App. 1985)(court's review of its files showing dates of defendant's past crimes confirmed defendant was not spree offender). A trial court need not give advance notice to parties before taking judicial notice of its own records. State v. *Lowe*, 715 P.2d 404, 408 (Kan. 1986).

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after the Defendant had been charged with receiving stolen property during that probation period. Thus, the Defendant had first hand knowledge that failing to obey all laws during the probationary period in the case at bar would likely result in his reincarceration.

B. Vagueness

The Defendant also contends that the condition of probation directing him to "refrain from violat[ing] any law" is vague, and thus violates the Defendant's Due Process rights under the Fourteenth Amendment. Once again counsel for the Defendant offers the Court no support for this proposition. Through its own research, the Court has found Defendant's position lacks merit.

Courts generally consider a probation condition requiring a probationer to "obey all laws" as the equivalent of requiring "good behavior." Horsey v. State, 468 A.2d 684, 687 (Md.App. 1983); see 58 A.L.R.3d 1156, 1162. The Court of Appeals of Indiana has held that a probation condition requiring "good behavior" is not void for vagueness. Shumaker v. State, 431 N.E.2d 862, 864 (Ind.App. 1982). Even more germane to the case at bar, the Court of Appeals of Georgia upheld a condition prohibiting a probationer from "indulging in any unlawful . . . conduct" as not overly vaque. Rowland v. State, 184 S.E.2d 494, 495 (Ga.App. 1971); see also *Hinton* v. State 195 S.E.2d 472, 474 (Ga.App. 1973)(condition that the defendant obey all State, Federal, and municipal laws not so vague as to be unenforceable); cf. Clackler v. State, 204 S.E.2d 472, 473 (Ga.App. 1974)(probation condition "not to have any more trouble with [your] wife may have been

overly vague). In light of these cases, the Court holds that the C.N.M.I.'s condition of probation requiring probationers to "refrain from violat[ing] any law" does not violate the Due Process Clause of the Fourteenth Amendment.

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C. Good Cause for Probation Revocation Exists

In light of Defendant's recent convictions for burglary and theft, and their similarity to the original crime of receiving stolen property which spawned this probation, there remains no question that this Defendant has violated the most basic condition of his probation. Therefore, the Defendant's probation in this case is hereby revoked. Accordingly, the Court hereby sentences the Defendant to serve the four year (suspended) portion of the sentence he received on May 28, 1991 under the plea agreement. Due to the Court's unfamiliarity with the facts surrounding the Defendant's incarceration in Criminal Case No. 94-33, 5 the Court hereby requests both parties to submit: (1) their respective views on whether any portion of the four year sentence should be considered already served, and (2) proposed dates for the Defendant's incarceration in light of his sentence in Criminal Case No. 94-33. Such submissions shall be due within seven days of the date of this Order.

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^{5/} Specifically, the Court is concerned about whether the sentencing Court in Criminal Case No. 94-33 credited the Defendant for the time he spent in jail after his arrest in that matter. If not, justice would require this Court to delete that time period from the four year sentence.

IV. CONCLUSION

For the foregoing reasons, the Government's motion to revoke Defendant Francisco R. Santos' probation due to his November 9, 1994 conviction for burglary and theft is GRANTED.

So ORDERED this 16 day of February, 1995.

MARTY W.K. TAYLOR, Associate Judge

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