COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS SAIPAN, TINIAN, ROTA and NORTHERN ISLANDS



COMMONWEALTH REGISTER

VOLUME 37 NUMBER 04

APRIL 28, 2015

COMMONWEALTH REGISTER

VOLUME 37 NUMBER 04

APRIL 28, 2015

TABLE OF CONTENTS

ADOPTED RULES and REGULATIONS

Public Notice of Certification and Adoption The Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homebuyer Activities and Homeowner Rehabilitation Northern Marianas Housing Corporation	036372
PROPOSED REGULATION	
Public Notice of Adoption of Proposed Rules and Regulations Commonwealth Casino Commission	036379
Public Notice of Proposed Amendments to Rules and Regulations Tinian Casino Gaming Control Commission	036386
Public Notice of Proposed Regulations Commonwealth Zoning Board	036395

LEGAL OPINIONS

Legal Op. No.	OAGLO: 2015-003	
Subject:	On the Exemption of the Office of Public Auditor	
-	From 1 CMC § 8251.	
Office of the Attorney	General	036403



NORTHERN MARIANAS HOUSING CORPORATION

P.O. BOX 500514, Saipan, MP 96950-0514

Tels. (670) 234-6866 234-9447 234-7689 234-7670 Fax: (670) 234-9021

PUBLIC NOTICE OF CERTIFICATION AND ADOPTION OF THE HOMEOWNERSHIP INVESTMENT PARTNERSHIPS (HOME) PROGRAM POLICIES AND PROCEDURES FOR HOMEBUYER ACTIVITIES AND HOMEOWNER REHABILITATION OF THE NORTHERN MARIANAS HOUSING CORPORATION (NMHC)

PRIOR PUBLICATION IN THE COMMONWEALTH REGISTER AS PROPOSED REVISIONS Volume 37, Number 02, pp 036120-036218, of February 28, 2015

ACTION TO ADOPT PROPOSED NMHC HOMEOWNERSHIP INVESTMENT PARTNERSHIPS (HOME) PROGRAM POLICIES AND PROCEDURES FOR HOMEBUYER ACTIVITIES AND HOMEOWNER REHABILITATION: The Northern Marianas Housing Corporation ("NMHC") HEREBY ADOPTS AS PERMANENT the Proposed Policies and Procedures which were published in the Commonwealth Register at the abovereferenced pages, pursuant to the procedures of the Administrative Procedure Act, 1 CMC § 9104(a). NMHC announced that it intended to adopt them as permanent, and now does so. (id.) I also certify by signature below that:

PRIOR PUBLICATION: The prior publication was as stated above. The NMHC Board adopted the regulations as final at its meeting of April 13, 2015.

MODIFICATIONS FROM PROPOSED REGULATIONS, IF ANY:

1. ADD a new section to the Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homebuyer Activities as page 37, the new section shall read:

<u>APPENDIX</u>

HOMEBUYER / NEW CONSTRUCTION - Loan Determination

Determining how much of a loan an applicant would be eligible for or if a loan can be extended is determined by the applicant(s) gross annual income, repayment ability and credit worthiness. These could be found in Section III - Eligibility Requirements, Subsections A & B. An applicant(s) debt ratio should not exceed forty percent (40%) of their gross annual income. However, on a case-by-case basis, the debt ratio could be up to fifty percent (50%) provided that the applicant could still meet repayment responsibilities. The minimum and maximum loan assistance including the type to be extended to an applicant(s) are further explained in Section 8 Terms and Conditions of Loan. Additionally because of the affordability restrictions that will be imposed on the

COMMONWEALTH REGISTER VOLUME 37 NUMBER 04 APRIL 28, 2015 PAGE 036372

"NMHC is a fair housing agency and an equal opportunity, lender and employer"

property, a loan will only be extended to applicant(s) who will make their home-assisted unit their primary residence (see Section III Eligibility Requirements Subsection D).

2. ADD a new section to the Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homeowner Rehabilitation as page 54, the new section shall read:

APPENDIX

HOMEOWNER REHABILITATION - Loan Determination

Determining how much of a loan an applicant would be eligible for or if a loan can be extended is determined by the applicant(s) gross annual income, repayment ability and credit worthiness. These could be found in Sections 2.2 Target Group, 2.3 Income Eligibility, 2.5 Interest Rate & Type of Assistance, 2.6 Loan Terms & Repayment, 2.7 Repayment Analysis, and 3.11 Credit History and Verification of Income. An applicant(s) debt ratio should not exceed forty percent (40%) of their gross annual income. However, on a case-by-case basis, the debt ratio could be up to fifty percent (50%) provided that the applicant could still meet repayment responsibilities. The minimum and maximum loan assistance can be found in Section 2.1 Loan Amount including the type to be extended to an applicant(s) which are further explained in Section 2.5 Interest Rate & Type of Assistance, Section 2.6 Loan Terms & Repayment and Section 2.7 Repayment Analysis. Additionally because of the affordability restrictions that will be imposed on the property, a loan will only be extended to applicant(s) who will make their home-assisted unit their primary residence (see Section 2.4 Property Eligibility Subsection E).

AUTHORITY: The NMHC Board is authorized to promulgate and adopt policies and procedures regarding those matters over which the NMHC Board has jurisdiction, including the Homeownership Investment Partnerships (Home) Program for Homebuyer Activities and Homeowner Rehabilitation, pursuant to Executive Order No. 94-3, Section 407 of the Reorganization Plan No. 2 of 1994, Directive No. 138, and NMHC's Articles of Incorporation and Bylaws on file with the CNMI Registrar of Corporation as of February 06, 1995.

EFFECTIVE DATE: Pursuant to the APA, 1 CMC § 9105(b), there adopted regulations are effective 10 days after compliance with the APA, 1 CMC §9102 and 9104(a) or (b), which, in this instance, is 10 days after this publication in the Commonwealth Register.

COMMENTS AND AGENCY CONCISE STATEMENT: Pursuant to the APA, 1 CMC section 9104(a)(2), the agency has considered fully all written and oral submissions respecting the proposed regulations. Upon this adoption of the policies and procedures the agency, if requested to do so by an interested person, either prior to adoption or within 30 days thereafter, will issue a concise statement of the principal reasons for and against its adoption, incorporating therein its reasons for overruling the considerations urged against its adoption. Please see the following pages for this agency's concise statement, if there are any, in response to filed comments.

2

COMMONWEALTH REGISTER

VOLUME 37 NUI

NUMBER 04

APRIL 28, 2015 PAGE 036373

ATTORNEY GENERAL APPROVAL: The adopted Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homebuyer Activities and Homeowner Rehabilitation were approved for promulgation by the Attorney General in the above-cited pages of the Commonwealth Register, pursuant to 1 CMC section. 2153(e), to review and approve, as to form and legal sufficiency, all rules and regulations to be promulgated by any department, agency or instrumentality of the Commonwealth government, including public corporations, except as otherwise provided by law.

I DECLARE under penalty of perjury that the foregoing is true and correct and that this declaration was executed on the _____ day of April 2015, at Saipan, Commonwealth of the Northern Mariana Islands.

Certified and ordered by: m Glenn A. Quitugua, Acting Chairman Northern Marianas Housing Corporation

04/24/15 Date

Pursuant to 1 CMC § 2153(e) (AG approval of policies and procedures to be promulgated as to form) and 1 CMC§ 9104(a)(3) (obtaining AG approval) the certified final Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homebuyer Activities and Homeowner Rehabilitation, modified as indicated above from the cited proposed policies and procedures, have been reviewed and approved as to form and legal sufficiency by the CNMI Attorney General and shall be published pursuant to, 1 CMC § 2153(f) (publication of rules and regulations).

Dated this _____ day of April, 2015.

Warmbory-

ÉDWARD MANIBUSAN Attorney General

Filed and Recorded by:

ESTHER M. SAN NICOLAS NESBITT Commonwealth Register

4/27/2015

Date

APPENDIX

HOMEBUYER / NEW CONSTRUCTION - Loan Determination

Determining how much of a loan an applicant would be eligible for or if a loan can be extended is determined by the applicant(s) gross annual income, repayment ability and credit worthiness. These could be found in Section III - Eligibility Requirements, Subsections A&B. An applicant(s) debt ratio should not exceed forty percent (40%) of their gross annual income. However, on a case-by-case basis, the debt ratio could be up to fifty percent (50%) provided that the applicant could still meet repayment responsibilities. The minimum and maximum loan assistance including the type to be extended to an applicant(s) is further explained in Section 8 Terms and Conditions of Loan. Additionally because of the affordability restrictions that will be imposed on the property, a loan will only be extended to applicant(s) who will make their homeassisted unit their primary residence (see Section III Eligibility Requirements Subsection D).

<u>APPENDIX</u>

HOMEOWNER REHABILITATION - Loan Determination

Determining how much of a loan an applicant would be eligible for or if a loan can be extended is determined by the applicant(s) gross annual income, repayment ability and credit worthiness. These could be found in Sections 2.2 Target Group, 2.3 Income Eligibility, 2.5 Interest Rate & Type of Assistance, 2.6 Loan Terms & Repayment, 2.7 Repayment Analysis, and 3.11 Credit History and Verification of Income. An applicant(s) debt ratio should not exceed forty percent (40%) of their gross annual income. However, on a case-by-case basis, the debt ratio could be up to fifty percent (50%) provided that the applicant could still meet repayment responsibilities. The minimum and maximum loan assistance can be found in Section 2.1 Loan Amount including the type to be extended to an applicant(s) are further explained in Section 2.5 Interest Rate & Type of Assistance, Section 2.6 Loan Terms & Repayment and Section 2.7 Repayment Analysis. Additionally because of the affordability restrictions that will be imposed on the property, a loan will only be extended to applicant(s) who will make their home-assisted unit their primary residence (see Section 2.4 Property Eligibility Subsection E).

54 of 54

VOLUME 37

NUMBER 04



NORTHERN MARIANAS HOUSING CORPORATION

P.O. BOX 500514, Saipan, MP 96950-0514

Tel. (670) 234-6866 234-9447 234-7689 234-7670 Fax: (670) 234-9021

RESOLUTION OF THE BOARD OF DIRECTORS

NO. <u>88</u>

A Resolution of the Board of Directors of the Northern Marianas Housing Corporation approving the adoption of the revised Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homebuyer Activities and Homeowner Rehabilitation as published in the Commonwealth Register Volume 37, Number 02, pp 036120-036218, on February 28, 2015 with the changes set forth in the Notice of Adoption to be published in the Commonwealth Register.

WHEREAS, the United States Department of Housing and Urban Development (HUD),

operates a program known as the Homeownership Investment Partnerships (Home) Program Policies

and Procedures for Homebuyer Activities and Homeowner Rehabilitation;

WHEREAS, the Northern Marianas Housing Corporation (NMHC) has been given the

task to administer this program in the Commonwealth of the Northern Mariana Islands;

WHEREAS, NMHC to ensure continued conformity with HUD policies and procedures

governing the Homeownership Investment Partnerships (Home) Program; updated and revised its

Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homebuyer

Activities and Homeowner Rehabilitation;

WHEREAS, on February 28, 2015, NMHC published for a period of thirty (30) days an updated and revised Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homebuyer Activities and Homeowner Rehabilitation;

COMMONWEALTH REGISTER VOLUME 37 NUMBER 04 APRIL 28, 2015 PAGE 036377 "NMHC is a fair housing agency and an equal opportunity, lender and employer"

WHEREAS, NMHC has adopted by resolution the Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homebuyer Activities and Homeowner Rehabilitation as published in the Commonwealth Register with the changes in substance as set forth in the Notice of Adoption to be published in the Commonwealth Register.

THEREFORE, BE IT RESOLVED BY THE BOARD OF DIRECTORS OF THE

NORTHERN MARIANAS HOUSING CORPORATION, that the Chairman of the Board and the

Corporate Director are hereby authorized to approve the publication, certification, and adoption of the revised Homeownership Investment Partnerships (Home) Program Policies and Procedures for Homebuyer Activities and Homeowner Rehabilitation.

CERTIFICATION

I, the undersigned Chairman of the Board, hereby certify that the Board of Directors of the NMHC adopted the foregoing resolution. It was adopted at the Regular Meeting of the Board of Directors on April 13, 2015, after a roll call was taken and with a quorum present. The vote was 5 in favor; 0 opposed; and 0 abstained.

Dated this 13thday of April, 2015.

TOM GLENN A. OUTNUGUA Chairman of the Board of Directors Northern Marianas Housing Corporation

Attested by:

Edder Dar

EDWARD C. SABLAN Secretary of the Board of Directors Northern Marianas Housing Corporation

Commonwealth of the Northern Mariana Islands COMMONWEALTH CASINO COMMISSION

Juan M. Sablan, Chairman Commonwealth Casino Commission P.O. Box 500237 Saipan, MP 96950 Tel. (670) 237-2214 Email: commonwealthcasinocommission@gmail.com

PUBLIC NOTICE OF ADOPTION OF PROPOSED RULES AND REGULATIONS FOR THE COMMONWEALTH CASINO COMMISSION

INTENDED ACTION TO ADOPT THESE PROPOSED RULES AND REGULATIONS: The Commonwealth of the Northern Mariana Islands, Commonwealth Casino Commission ("the Commission") intends to adopt as permanent regulations the attached Proposed Regulations, pursuant to the procedures of the Administrative Procedure Act,1 CMC § 9104(a). The Regulations would become effective 10 days after adoption and publication in the Commonwealth Register. (1 CMC § 9105(b)).

AUTHORITY: The Commission has the authority to adopt rules and regulations in furtherance of its duties and responsibilities pursuant to Section 2314 of Public Law 18-56.

THE TERMS AND SUBSTANCE: The attached Rules and Regulations govern and regulate the Casino Gaming Industry on Saipan. These Rules and Regulations will be supplemented in the upcoming months.

THE SUBJECTS AND ISSUES INVOLVED: These Rules and Regulations:

- 1. Establish the gaming application and licensing process and procedures for employees and service providers and set the Fee Schedules for the gaming industry licenses.
- 2. Establish licensing qualifications and various procedures for filing applications and petitions.
- 3. Govern the use of chips and tokens.
- 4. Create accounting procedures and standards.
- 5. Create standards for excluded and excludable persons.
- 6. Create standards for the operation of gaming pursuant to PL 18-56.
- 7. Provide for the enrollment of attorneys and accountants.

ADOPTION OF EMERGENCY REGULATIONS FOR 120 DAYS: The Commission has followed the procedures of 1 CMC § 9104(b) and (c) to adopt similar Proposed Regulations on an emergency basis for 120 days. The Governor signed the emergency regulations on **April 1, 2015**. The emergency regulations are now in effect.

DIRECTIONS FOR FILING AND PUBLICATION: These Proposed Regulations shall be published in the Commonwealth Register in the section on proposed and newly adopted regulations (1 CMC § 9102(a)(1)) and posted in convenient places in the civic center and in local government offices in each senatorial district, both in English and in the principal vernacular. (1 CMC § 9104(a)(1)).

TO PROVIDE COMMENTS: Send or deliver your comments to Commonwealth Casino Commission, *Attn: New Casino Commission Rules and Regulations*, at the above addresses with the subject line "New Casino Commission Rules and Regulations". Comments are due within 30 days from the date of publication of this notice. Please submit your data, views or arguments. (1 CMC § 9104(a)(2)).

The Commonwealth Casino Commission approved the attached Regulations on the date listed below.

Submitted by:UMN M. SABLAN Chairman of the Commission	Bate Date
Received by:ESTHER S. FLEMING	<u>#/14/H</u>
Governor's Special Assistant for Administration	Date
Concurred by: Hon. ELOY S. INOS	1 4 APR 2015
Governor	Date
Filed and Recorded by: ESTHER SN NESBITT Commonwealth Registrar	4/27/2015 Date

Pursuant to 1 CMC § 2153(e) and 1 CMC § 9104(a)(3), the proposed regulations attached hereto have been reviewed and approved as to form and legal sufficiency by the CNMI Attorney General and shall be published, 1 CMC § 2153(f).

day of April, 2015. Dated the

Hon. EDWARD MANIBUSAN Attorney General

VOLUME 37

APRIL 28, 2015

Commonwealth Islas Notti Marianas COMMONWEALTH KUMISION HUEGUN SALÅPPI'

Juan M. Sablan, Kabesiyu Commonwealth Kumision Huegun Salåppi' P.O. Box 500237 Saipan, MP 96950 Tilifon: (670) 237-2214 Email: commonwealthcasinocommission@gmail.com

NUTISIAN PUPBLIKU PUT ADÅPTASION I MANMAPROPONI NA AREKLAMENTU YAN REGULASION SIHA PARA I COMMONWEALTH KUMISION HUEGUN SALÅPPI'

I MA'INTENSIONA NA AKSION NI PARA U MA'ADÅPTA ESTI SIHA I MANMAPROPONI NA AREKLAMENTU YAN REGULASION SIHA: I Commonwealth Islas Notti Marianas, Commonwealth Kumision Huegun Salåppi' ("I Kumision") ha intensiona para u adåpta kumu petmanienti na regulasion siha ni mañechettun i Manmaproponi na Regulasion, sigun gi i manera siha gi Åktun Administrative Procedures gi 1 CMC § 9104(a). I regulasion siha para u ifektibu gi halum dies(10)dihas dispues di adåptasion yan pupblikasion gi halum i Rehistran Commonwealth. (1 CMC § 9104(b))

ÅTURIDÅT: I Kumision gai åturidåt para u adåpta i areklamentu yan i regulasion siha gi anai para u kunsigi i opbligasion yan i responsapblidåt siha sigun gi Seksiona 2314 gi Lai Pupbliku 18-56.

I TEMA YAN SUSTÀNSIAN I PALÀBRA SIHA: I mañechettun na Areklamentu yan Regulasion Siha ni ha gubietna yan ha maneneha i Casino Gaming Industry giya Saipan. Esti siha na Areklamentu yan Regulasion siha siempri ninana'i gi mamamaila' na mes siha.

I SUHETU NI MASUMÅRIA YAN ASUNTU NI TINEKKA: Esti na Areklamentu yan Regulasion Siha:

- U estapblesi i aplikasion huegu yan i licensing process yan manera siha para i emple'åo siha yan i service providers yan u mana'guaha siniñålan åpas siha para i industrian huegun lisensia siha.
- 2. U estapblesi kualifikasion linisensia siha yan guaha manera siha para i pine'lun aplikasion yan pitision siha.
- 3. U gubietna i ma'usan i chips yan i tokens.
- 4. U na'guaha accounting procedures yan standards.
- 5. U na'guaha standards para i excluded yan excludable na petsona siha.
- 6. U na'guaha standards para i operasion i huegu sigun i Lai Pupbliku 18-56.
- 7. U pribeniyi para i enrollment abugåo siha yan accountants.

ADÅPTASION I EMERGENCY NA REGULASION SIHA PARA I SIENTU BENTI(120) DIHAS: I Kumision ha tattiyi i manera siha gi 1 CMC § 9104(b) yan i (c) na para u adåpta i parehu na Manmaproponi na Regulasion Siha gi i emergency basis para sientu benti (120) dihas. I Gubietnu ha fitma i emergency na regulasion siha gi Abrit 1, 2015. I emergency na regulasion siha esta på'gu umifektibu.

DIREKSION PARA U MAPO'LU YAN MAPUPBLIKA: Esti i Manmaproponi na Regulasion Siha debi na u mapupblika gi halum i Rehistran Commonwealth gi halum i seksiona ni maproponi na regulasion siha yan nuebu na ma'adåpta na regulasion siha (1 CMC § 9102(a)(1) yan u mapega gi halum i mangkumbinienti na lugåt siha gi Ufisinan Atkåtdi yan gi halum ufisinan gubietnamentu siha gi halum distritun senadot, parehu English yan gi lingguåhin natibu (1 CMC § 9104(a)(1).

PARA U MAPRIBENIYI UPIÑON SIHA: Na'hånåo pat intrega i upiñon-mu guatu gi Commonwealth Kumision Huegun Salåppi', Attn: New Casino Commission Rules and Regulations, gi sanhilu' na addresses yan i råyan suhetu "New Casino Commission Rules and Regulations". Todu upiñon debi na u fanhålum trenta(30) dihas ginin i fetchan pupblikasion esti na nutisia. Put fabot intrega i upiñon, infotmasion, pat kinentestan kinentra siha. (1 CMC § 9104(a)(2)).

I Commonwealth Kumision Huegun Salåppi ma'aprueba i mañechettun na Regulasion siha gi fetcha ni malista gi sampapa'.

Nina'hålum as:

JUAN M. SABLAN Kabesiyun i Kumision Rinisibi as: ESTHER S. FLEMING Ispisiåt Na Ayudantin Atministrasion Gubietnu

Fetcha Fetcha

Fetcha

Kinunfotmi as:

Hon. ELOY S. INOS Gubietnu

Pine'lu yan Ninota as:

ESTHER SN. NESBITT Rehistran Commonwealth

fetcha

Fetcha

Sigun i 1 CMC § 2153(e) yan u 1 CMC § 9104(a)(3), i manmaproponi na regulasion siha ni mañechettun guini ni manmaribisa yan manma'aprueba kumu fotma yan sufisienti ligåt ginin i CNMI Abugådu Heneråt yan debi na u mapupblika, 1 CMC § 2153(f)

Mafetcha guini gi diha _____, di Abrit 2015.

Hon. EDWARD MANIBUSAN Abugådu Heneråt

Commonwealth of the Northern Mariana Islands COMMONWEALTH CASINO COMMISSION Juan M. Sablan, Chairman Commonwealth Casino Commission P.O. Box 500237 Saipan, MP 96950 Tel. (670) 237-2214 Email: commonwealthcasinocommission@gmail.com

ARONGORONGOL TOULAP REL RE BWE ADAPTÁÁLI FILÓÓL POMMWOL ALLÉGH ME MWÓGHUTÚGHÚTÚL REL COMMONWEALTH CASINO COMMISSION

POMMWOL MWÓGHUTÚGHÚT REL RE BWE ADAPTÁÁLI FILÓÓL ALLÉGH ME MWÓGHUTÚGHÚT:

Sángi Commonweatlh rel Téél Falúw kka Efáng, Commonwealth Casino Commission, ("Commission") re mengemángil re bwe adaptááli bwe e bwe llégh ló bwe alléghúl ikka e appaschlong bwe Proposed Redulations, sángi mwóghutúghútúl Administrative Procedure Act, 1 CMC § 9104 (a). E bwe bwuung ló mwóghutúghútúl lól seigh(10) rál mwiriil yaar adaptááli me arongowoowul me rel Commonwealth Register. (1 CMC § 9105 (b)).

BWÁNGIL: E yoor bwáángil Commission bwe re bwe adaptááli allégh me mwóghutúghútúl me aweewel rel yaal angaang me mwóghutúghút sángi Section 2134 rel Public Law 18-56.

KKAPASAL ME AWEEWEL: Allégh me mwóghutúghút kka e appaschlong nge e lememelemil me mwóghutúghúl Casino Gaming Industry wól Seipel. Allégh me Mwóghutúghút kkaal nge e bwe aschuulong lóll maram kka re mwemwetto.

KKAPASAL ME ÓUTOL: Allégh me mwóghutúghút kka:

- 1. E bwe fféér ngáli kkapasal mwoghutúghútúl gaming application me licensing reer employees me service providers me re bwe ffééritiw Fee Schedule ngáliir gaming industry licenses.
- 2. E bwe fféér licensing qualification me various procedures rel iissisilongol application me petition.
- 3. E bwe lemeli yááyál chips me tokens
- 4. E bwe ffééri ngáli accounting procedures me standards
- 5. E bwe ffééri ngáli standards reer aramas kka re excluded me excludable
- 6. E bwe fféér ngáli rel operating of gaming sángi PL 18-56
- 7. Alillis rel enrollment reer difensoot me accountants

IGHA RE BWE ADAPTÁÁLI EMERGENCY REGULATION LÓL 120 RÁLL: Commission e attabweey mwóghutúghútúl 1CMC § 9104 (b) me (c) bwe re bwe adaptááli millikka e weewe bwe pommwol mwóghutúghút ghal óttol Emergency lól 120 ráll. Samwool Lap a ttakkal fitmááli Emergency Regulation wól Abrid 01, 2015. A bwung Emergency regulations.

AFALAFAL REL IISISILONGOL ME ARONGOWOWUL: E bwe arongowoow pommol Allégh me Mwóghutúghút me rel Commonwealth Register leyil tálil rel pommol mwóghutúghút me milikka re adaptááli iye re ffé bwe mwóghutúghút, (1 CMC § 9102(a)(1)) me re appasch tá lól bwuleey kka e ffil rel civic center, me Bwulasiyol Gobetnameento lól senatorial districts, rel kkasal English, Remaraalis me Refaluwasch. 1 CMC § 9104(a)(1). ATTOTOOLONGOL MÁNGEMÁNG: Afangalong ngáre bwughiló yóómw iischil mángemáng, me apasal rel Commonwealth Casino Commissio, *Attn: New Casino Gaming Riles and Regulations,* rel address a e iisch weiláng nge e bwe llo wól Subject line: "New Casino Commission Rules and Regulations" Isiisilongol mángemáng nge e bwe llégh ló llól 30 ráll mwiiril arongowoowul. Atottolongol data, vies me angiingi. (1 CMC § 9104 (a)(2)).

Mwóghutúghút a e tállitiw.	appaschlong a llégh ló me	Commonwealth Casino Commission wól rál	lae
Isáliiyallong: JUAN M.	SABLAN of the Commission	<u> </u>	
	Fleming s Special Assistant for Administration	4/14/15 Ráll	
	by S. Inos	1 4 APR 2015 Ráil	
	N. Nesbitt wealth Register	4/27/2015 Ráll	

Sángi 1 CMC § 2153 (e) me 1 CMC § 9104 (a) (3) rel pomwol allégh ye re aschuulong bwe ra ta al amwuri fiischiy, me a llégh ló fféérúl me legal sufficiency sángi CNMI Attorney General me e bwe le arongowoow, 1 CMC § 2153(f).

Wól ráll ye ///___, Abrid, 2015.

Manhum

ÉDWARD MANIBUSAN SÓULEMIL ALLÉGH



TINIAN CASINO GAMING CONTROL COMMISSIO

Municipality of Tinian and Aguiguan Commonwealth of the Northern Mariana Islands



Lucia L Blanco-Maratuta, Esq

Mathew C Masga Chamnan

Bernadita C. Palacios Vice Chairwoman

Lydia F. Barcinas Member

PUBLIC NOTICE OF PROPOSED AMENDMENTS TO SUBSECTIONS a, i AND k OF THE RULES AND REGULATIONS FOR THE REPORTING AND PROPER FILING OF ANNUAL AUDIT, Legal Counsel OTHER REPORTS, SUSPICIOUS ACTIVITY AND CURRENCY TRANSACTION REPORTS BY A LICENSED CASINO OPERATOR ON THE ISLAND OF TINIAN

PROPOSED AMENDMENTS TO RULES AND REGULATIONS: The Tinian Casino Gaming Control Commission (TCGCC) finds that:

INTENDED ACTION TO AMEND THESE RULES AND REGULATIONS: The Tinian Casino Gaming Control Commission intends to amend regulations, pursuant to the procedures of the Administrative Procedures Act, 1 CMC § 9104(a). The Regulations would become effective ten (10) days after adoption and publication in the Commonwealth Register [1 CMC § 9105(b)].

AUTHORITY: The proposed amendments to TCGCC Regulations are promulgated pursuant to the Commission's authority as provided by Part II Section 5(8)c of the Revised Casino Gaming Control Act of 1989 to establish regulations and the CNMI Administrative Procedures Act.

THE TERMS AND SUBSTANCE: The Proposed Amendments to Regulations set forth Rules and Regulations to implement required controls and verification processes to ensure the accurate reporting, proper filing and disclosure of Annual Audit, other reports, Suspicious Activity and Currency Transaction reports by a Licensed Casino Operator on the Island of Tinian as required by Code of Federal Regulations and the Revised Casino Gaming Control Act of 1989.

THE SUBJECTS AND ISSUES INVOLVED: The Proposed Amendments to Regulations sets forth the regulations and procedures implementing required controls and verification processes to ensure the accurate reporting, proper filing and disclosure of Annual Audit, other reports, Suspicious Activity and Currency Transaction reports by a Licensed Casino Operator on the Island of Tinian as required by Code of Federal Regulations and the Revised Casino Gaming Control Act of 1989.

DIRECTIONS FOR FILING AND PUBLICATION: These Proposed Amendments to the Rules and Regulations shall be published in the Commonwealth Register in the section on proposed regulations and newly adopted regulations [1 CMC § 9102(a)(1)] and posted in convenient places in the Mayor's Office and in local government offices in each senatorial district, both in English and in the principal vernacular [1 CMC § 9104(a)(1)]. TO PROVIDE COMMENTS: Send or deliver your comments to Mr. Mathew C. Masga, Chairman of the Tinian Casino Gaming Control Commission by mail to P.O. Box 520143, Tinian, MP 96952, or by personal delivery to the office, or via fax to (670)433-9290 with the subject line: "Annual Audit, Other Reports, Suspicious Activity and Currency Transaction Reporting for Casino Operator" within (3) calendar days from the date of the publication in the Commonwealth Register [1 CMC § 9104(a)(2)].

These proposed amendments to the regulations above were approved by The Tinian Casino Gaming Control Commission on March 25, 2015.

Submitted by: Man MJA

3/27/15

The Tinian Casino Gaming Control Commission

Received by:

Esther S. Fleming Special Asst. for the Administration

Filed and Recorded by:

Chairman

ESTHER SN. NESBITT **Commonwealth Registrar**

Date

Pursuant to 1 CMC § 2153(e) (AG approval of regulations to be promulgated as to form) and 1 CMC \S 9104(a)(3) (obtain AG approval) the proposed regulations hereto have been reviewed and approved as to form and legal sufficiency by the CNMI Attorney General and shall be published [1 CMC § 2153(f) (publication of rules and regulations)].

Dated the <u>20</u> day of <u>April</u>, 2015.

EDWARD MANIBUSAN Attorney General

PROPOSED AMENDMENTS TO SUBSECTIONS a, i AND k OF THE RULES AND REGULATIONS FOR THE REPORTING AND PROPER FILING OF ANNUAL AUDIT, OTHER REPORTS, SUSPICIOUS ACTIVITY AND CURRENCY TRANSACTION REPORTS BY A CASINO OPERATOR ON THE ISLAND OF TINIAN:

(a) Irrespective of whether or not the below federal disclosure requirements are found to be applicable under federal law to the CNMI, these federal requirements as found in the federal law and in the Code of Federal Regulations ("CFR") as applicable to the several States of the United States, are hereby adopted as requirements and regulations of the Tinian Casino Gaming Control Commission ("TCGCC") and are to be complied with by the casino operator and the required disclosures and reports shall be directly submitted to and filed with the TCGCC <u>concurrently with the federal filing</u> within 48 hours of each such transaction or occurrence unless a different specific time period for filing and/or disclosure is stated in sections (b)-(p).

(i) The casino operator shall file with the TCGCC a Suspicious Activity Report—Casino (SARC) reporting "any suspicious transaction" that the casino operator believes is or may be relevant "to the possible violation" of any CNMI or federal law or regulation in accordance with the requirements of 31 CFR 1021.320 (relating to reports by casinos of suspicious transactions) and the casino operator shall collect and maintain any supporting documentation as required by 31 CFR 1021.320(b)(1) and (d). Each SARC shall be filed with the TCGCC concurrently with the Federal Filing.

(k) The casino operator shall file with the TCGCC the Currency Transaction Reports by Casino (CTRC) that comply with the requirements of 31 CFR 1021.311 (relating to filing obligations). Each CTRC shall be filed with the TCGCC concurrently with the Federal Filing.

TINIAN CASINO GAMING CONTROL COMMISSION

Munisipalidåt Tinian yan Aguiguan Commonwealth gi Sangkattan na Islas Marianas

NUTISIAN PUPBLIKU GI MANMAPROPONI NA AMENDASION PARA I SUBSECTIONS a, i YAN k gi AREKLAMENTU YAN REGULASION SIHA PARA I RINIPOPOT YAN PROPIU NA FILING I ANNUAL AUDIT, OTTRU RINIPOT SIHA, SUSPETCHAO NA AKTIBIDÅT YAN RINIPOT TRANSAKSION SALÅPPI' SIHA GI MALISENSIA NA CASINO OPERATOR GI ISLAN TINIAN

I MANMAPROPONI NA AREKLAMENTU YAN REGULASION SIHA: | Tinlan Casino Gaming Control Commission (TCGCC) ha sodda' na:

I MA'INTENSIONA NA AKSION PARA U MA'AMENDA ESTI SIHA NA AREKLAMENTU YAN REGULASION SIHA: I Tinian Casino Gaming Control Commission ha intensiona para u amenda i regulasion siha, sigun gi manera siha gi Åktun Administrative Procedures gi 1 CMC § 9104(a). I Regulasion siha para u ifektibu gi halum dies(10)dihas dispues di adåptasion yan pupblikasion gl halum I Rehistran Commonwealth. (1 CMC § 9105(b)].

ÅTURIDÅT: I manmaproponi na amendasion para I TCGCC na Regulasion siha manmacho'gui slgun gi åturidåt Kumislon kumu mapribeniyi ginin i Påtti II Sekslona 5(8)c gi Maribisa na Åktun Casino Gaming Control gi 1989 para u estapblesi regulasion siha yan i Åktun CNMI Administrative Procedures

I TEMA YAN SUSTÅNSIAN I PALÅBRA SIHA: i Manmaproponl na Amendasion para I Regulasion siha manmapega mo'na i Areklamentu yan i Regulasion siha ni para u Implementa i dinImånda na controls yan verification processes ni para u na'siguru i dinanchi na rinipopot, propiu na filing yan disclosure na Annual Audit, ottru na rlpot slha, Suspetchao na Aktibidåt yan Transaksion Salåppi' Siha gi Malisensia na Casino Operator gi Islan Tinlan kumu madimånda ni Kodlgun Regulasion Federåt slha yan i Mariblsa i Åktun Tinlan Casino Gaming Control gi 1989.

I SUHETU NI MASUMÅRIA YAN ASUNTU NI TINEKKA: i Manmaproponi na Amendaslon para l Regulasion siha manmapega mo'na i regulaslon yan manera slha nl ma'implemementa i madlmånda na controls yan verification processes ni para u na'slguru i dlnanchi na rinipopot, propiu na filing yan disclosure i Annual Audit, ottru na ripot siha, Suspetchao na Aktibidåt yan Transaksion Salåppi' Siha gi Malisensla na Casino Operator gi Islan Tinian kumu madimånda ni Kodigun Regulasion Federåt slha yan Maribisa i Åktun Tinian Casino Gaming Control gi 1989.

DIREKSION PARA U MAPO'LU YAN MAPUPBLIKA: Estl i Manmaproponi na Amendasion para i Areklamentu yan Regulasion Siha debi na u mapupblika gi halum i Rehistran Commonwealth gi halum i seksiona ni maproponi na regulasion siha yan nuebu na ma'adåpta na regulaslon siha (1 CMC § 9102(a)(1) yan u mapega gi halum i mangkumbinienti na lugåt siha gi Ufisinan Atkåtdl yan gi halum ufisinan gubietnamentu siha gi halum distritun senadot, parehu English yan gi lingguåhin natibu (1 CMC § 9104(a)(1). **PARA U MAPRIBENIYI UPIÑON SIHA:** Na'hånåo pat intrega i opiñon-mu guatu gi as Siñot Mathew C. Masga, i Kabesiyun i Tinian Casino Gaming Control Commission via mail gi P.O. Box 520143, Tinian, MP 96952, pat chuli' guatu petsonåtmienti gi ufisina, pat via fax gi (670)433-9290 gi råyan suhetu gi: "Annual Audit, Ottru Ripot Siha, Suspetchåo na Aktibidåt yan Rinipot Siha gi Transaksion Salåppi' ni Casino Operator" gi halum tres (3) dihas ginin i fetchan kalendåriu gi pupblikasion gi halum i Rehistran Commonwealth. (1 CMC 9104(a)(2))

Esti na regulasion siha maninaprueba ni Tinian Casino Gaming Control Commission gi Måtsu 25, 2015.

Nina'hålum as:

Matthew C. Masga Kabesiyu Tinian Casino Gaming Control Commission

Espisiåt Na Ayudanti Para Atministrasion

Fetcha

etcha

Rinisibi as:

Pine'lu yan Ninota as:

ESTHER SN. NESBITT

Esther S. Fleming

Rehistran Commonwealth

Sigun i 1 CMC § 2153(e) (Inaprueban Abugådu Heneråt ni regulasion siha na para u machoʻgui kumu fotma) yan 1 CMC § 9104(a)(3) (inahentan inaprueban Abugådu Heneråt) i manmaproponi na regulasion siha guini ni manmaribisa yan manmaʻaprueba kumu fotma yan sufisienti ligåt ginin i CNMI Abugådu Heneråt yan debi na u mapupblika, 1 CMC § 2153(f) (pupblikasion areklamentu yan regulasion siha).

Mafetcha guini gi diha <u>20</u>, gi <u>Apri 1</u>, 2015.

under

EDWARD MANIBUSAN Abugåo Heneråt

MANMAPROPONI NA AMENDASION SIHA PARA I SUBSECTIONS a, I, YAN k GI AREKLAMENTU YAN REGULASION SIHA PARA I RINIPOPOT YAN PROPIU NA FILING I ANNUAL AUDIT, OTTRU RIPOT SIHA, SUSPETCHAO NA AKTIBIDÅT YAN RINIPOT TRANSAKSION SALÅPPI' SIHA GININ I CASINO OPERATOR GI ISLAN TINIAN:

- (a) Maskiseha håfa pat ti papa' i federal disclosure na dinimånda siha manmasodda' na manaplikåpbli gi papa' i lai federåt yan gi halum i Kodigun Federåt na Regulasion siha ("CFR") kumu aplikåpbli para i pumalu na States gi Istådus Unidus, guini ma'adåpta kumu dinimånda yan i regulasion siha gi Tinian Casino Gaming Control Commission ("TCGCC") yan para u mana'fandanña' yan ginin i casino operator yan i madimånda na disclosures yan ripot siha na debi na u mana'direktamienti muna'hålum guatu yan u mapega yan i TCGCC <u>parehu</u> <u>yan i federal filing</u> gi halum kuarentai'otchu (48) oras gi kada transaksion pat håfa masusesedi solu difirensiåo gi ora para i filing yan/pat i disclosure ni matutuhun gi seksiona siha (b)-(p).
- (i) I casino operator debi na u file yan i TCGCC i Ripot Suspetchao na Aktibidåt—Casino (SARC)ripopot "maseha håfa suspetchao na transaksion" ni i casino operator ha honngi na pat siña aplikao "para i pusipbli na kontradiksion" gi maseha håfa na lain CNMI pat federåt pat regulasion gi sigun i dinimånda siha gi 31 CFR 1021.320 (ni uma'achuli' gi ripot siha ginin i casinos operator ya debi na u rikohi yan u maintain håfa na dokumentasion sinupopotta kumu madimånda ginin i 31 CFR 1021.320(b)(1) yan i (d). <u>Kada SARC debi na u mapo'lu yan</u> <u>I TCGCC parehu yan I Federal Filing.</u>
- (k) I casino operator debi na u file yan i TCGCC i Ripot Transaksion Salåppi' Siha gi Casino (CTRC) na makumpli i dinimånda siha gi 31 CFR 1021.311 (ni uma'achuli' yan i obligasion filing siha). <u>Kada CTRC debi na u ma-filed yan I TCGCC concurrently yan i Federal Filing</u>.

TINIAN CASINO GAMING CONTROL COMMISSION Apilómmwul Tchiliyól me Aguiguan Commonwealth rel Téél Falúw kka Efáng lól Marianas

ARONGORONGOL TOULAP REL POMMWOL ALIWELLIL, SUBSECTION (a), (i) me (k) REL ALLÉGH ME MWÓGHUTÚGHÚTÚL REL KKAPASAL ME AGHAGHATCHÚL ATTOOTOLONGOL ANNUAL REPORT, OTHER REPORTS, SUSPICIOUS ACTIVITY, ME KKAPASAL CURRECY TRANSACTION SÁNGI LICENSED CASINO OPERATOR IYE E LLO WÓL FALÚW YE TCHILIYÓL.

POMMWOL RE BWE LIWELLI ALLÉGH ME MWÓGHUTÚGHÚT: Tinian Casino Gaming Control Commission (TCGCC) e schuungi bwe:

MÁNGEMÁNGIL POMMWOL RE BWE LIWELL ALLÉGH ME MWÓGHUTÚGHÚT: Tinian Casino Gaming Control Commission ("TCGCC") re mángemángil re bwe adaptááli bwe e bwe llégh ló bwe allégh kka re appasch rel Proposed Regulations, sángi mwóghutúghútúl Administrative Procedure Act, 1 CMC § 9104 (a). E bwe llégh ló allégh kka lóll seigh (10) rál, mwiiril igh re adóptáálil me arongowowul me rel Commonwealth Register. [(1 CMC § 9104 (b)].

BWÁNGIL: Pommwol mwóghutúghútúl allégh ngáli mwóghutúghútúl TCGCC e arongowoow sángi bwángil Commission, iye e palúweli Part II 5(8)c rel Revised Casino Gaming Control Act of 1989, bwe re bwe fféér alléghúl me bwal CNMI Administrative Procedures Act.

KKAPASAL ME AWEEWEL: Pommwol re bwe liwelli rel TCGCC mwóghutúghútúl nge e bwe fféér Allégh me Mwoghutúghútúl bwe re bwe ayoora ngáli millikka e fill bwe mwóghutúghútúl me re bwe afatta mwóghutúghútúl rel e well kkapasal, e fill atotoolongol, me rel kkapasal Annual Audit, akkáw kkapasal, mille ese fill mwóghutúghútúl me kkapasal Currency Report rel Licensed Casino Operator me wól flúwal Tchiliyól igha re atiweligh sángi Code of Federal Reguations and the Revised Casino Gaming Control Act of 1989.

KKAPASAL ME ÓUTOL: Pommwol re bwe liwelli rel TCGCC mwóghutúghútúl nge e bwe fféér Allégh me Mwoghutúghútúl bwe re bwe ayoora ngáli millikka e fill bwe mwóghutúghútúl me re bwe afatta mwóghutúghútúl rel e well kkapasal, e fill atotoolongol, me rel kkapasal Annual Audit, akkáw kkapasal, mille ese fill mwóghutúghútúl me kkapasal Currency Report rel Licensed Casino Operator me wól flúwal Tchiliyól igha re atiweligh sángi Code of Federal Reguations and the Revised Casino Gaming Control Act of 1989.

AFALAFAL REL IISISILONGOL ME ARONGOWOWUL: E bwe arongowoow pommol Allégh me Mwóghutúghút me rel Commonwealth Register leyil tálil rel pommol mwóghutúghút me milikka re adaptááli iye re ffé bwe mwóghutúghút,[1 CMC § 9102(a)(1)] me re appasch tá lól bwuleey kka e **f**fil rel Mayor's Office, me Bwulasiyol Gobetnameento lól senatorial districts, rel kkasal English, Remaraalis me Refaluwasch. [1 CMC § 9104(a)(1)]. ATTOTOOLONGOL MÁNGEMÁNG: Re bwe afanga ngáre bwughiló yóómw iischil mángemáng, me kkapasal ngáll Mr. Mathew C. Masga Chairman, rel Tinian Casino Gaming Control Commission, via mail rel P.O. Box 520143, Tinian, MP 96952, me ngáre bwal personal delivery ló rel ofisiina, ngáre via fax rel (670) 433-9290, nge e bwe llo wól Subject line: "Annual Audit, Other Reports, Suspicious Activity and Currency Transaction Reporting for Casino operator" Isiisilongol mángemáng nge e bwe llégh ló llól 30 ráll mwiiril arongowoowul me rel Common Register, rel Liwell. (1 CMC § 9104 (a)(2)).

Pomwol Allégh nge aa llégh ló sángi Tinian Casino Gaming Control Commission wól Mótso 25, 2015.

Isáliiyallong:

4/15/15

Mathew C. Masga Chairman / Tinian Casino Gaming Control Commission

Aramas ye E bwuughi:

Esther S. Fleming Special Assistant for Administration

File me Rekoodlijyal: Esther SN. Nesbitt

Commonwealth Register

R.511

Kan

Sángi 1 CMC § 2153(e) (Allégh kkaal e bwe lléghló sángl AG bwe e fil rel fféérúl) me 1 CMC § 9104 (a) (3) (mwilr sángi yaar llégh ló me AG) rel pomwol allégh ye re aschuulong bwe ra takkal amwuri filschiy, me a llégh ló fféérúl me legal sufficiency sángi CNMI Attorney General me e bwe le arongowoow, 1 CMC § 2153(f) (Arongowowul allégh me mwóghutúghút).

Wólrál ye 20, 1611 Hori / .2015.

ÉDWARD MANIBUSAN SÓULEMIL ALLÉGH

REL POMMWOL LIWELLIL, SUBSECTIONS (a), (i) me (k) REL ALLÉGH ME MWÓGHUTÚGHÚTÚL REL KKAPASAL ME AGHAGHATCHÚL ATTOOTOLONGOL ANNUAL REPORT, OTHER REPORTS, SUSPICIOUS ACTIVITY, ME KKAPASAL CURRECY TRANSACTION SÁNGI LICENSED CASINO OPERATOR IYE E LLO WÓL FALÚW YE TCHÚLIYÓL:

- (a) Rel lemelemil igha re bwe amweeri ngáre rel kkapasal arongowoowul mwóghutúghútúl alléghúl Federal ese me e fill rel alléghúl Federal ngáli CNMI, mwóghutúghút kka e lo rel Federal re schuungi rel alléghúl Federal me rel Code of Federal Regulation("CFR") bwe e fill rel ólongal falúw rel United States, nge a bwuung bwe re adaptááli bwe mwóghutúghútúl me allégh rel Tinian Casino Gaming Control Commission ("TCGCC") nge re bwe aschuu me rel mwóghutúghútúl Casino Operatorme millikka re fil arongowoowul me kkapasal e bwe iissisilong and re bwe attootolong rel TCGCC <u>aweewel me attootolongol rel federal lól óttol 48 hours sángi leyil mwóghutúghút me óttol, ngáre ese weewe me kkapasal óttol igha re attootolong me/ngáre arongowoowul e appaschlong leyil tállil (b)-(p).</u>
- (i) Casino operator e bwe attootolong kkapasal rel TCGCC ngáre e yoor Suscpicious Activiy Report- Casino (SARC) re bwe issisilong kkapasal "mille ese alúghúlúgh mwóghutúghútúl" mille Casino operator e mángi bwe ngáre e ffat "bwe ese fill mwóghutúghútúl" leyil ólongal alléghúl CNMI ngáre Federal sángii rel mille e tittingóór rel 31 CFR 1021.320 (e aweewe rel kkapasal sángi casino rel suspicious transaction) nge casino operator e bwe bweibwogh me ammwela millikka e bwe tepengi kkapasal rel mille e tittingóór sáni 31 CFR 1021.320 (b) (1) me (d). <u>SARC E bwe schuu óttol igha e bwe attotoolong kkapasal rel TCGCC me Federal.</u>

(k) Casino operator e bwe attootolong kkapasal rel TCGCC *Currency Transaction Report* sángi Casino (CTRC) iye re attabweey mille e tittingóór sángi 31 CFR 1021.311 (aweewe me mwóghutúghútúl attootolongol kkapasal). <u>CTRC E bwe schuu óttol igha e bwe attotoolong kkapasal rel TCGCC me Federal</u>.



ZONING BOARD

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS Caller Box 10007, Saipan, MP 96950 Tel. 670-234-9661, FAX 234-9666 E-mail ZoningBoard@zoning.gov.mp

Diego C Blanco, Chairman Gus M Kaipat. Vice-Chairman Herman P Sablan, Member Alice S Igitol, Treasurer

Joe E Ayuyu, Jr, Member

Commonwealth of the Northern Mariana Islands Commonwealth Zoning Board

Diego C. Blanco, Chairman P O Box 10007 Saipan MP 96950 Tel 670.234.9661 www.zoning.gov.mp

PUBLIC NOTICE OF PROPOSED REGULATIONS

INTENDED ACTION TO ADOPT THESE PROPOSED REGULATIONS: The Commonwealth of the Northern Mariana Islands, Commonwealth Zoning Board, intends to amend as permanent regulations the attached proposed amendment to the Zoning Regulations, pursuant to the procedures of the Administrative Procedure Act. 1 CMC § 9104(a). The Regulations would become effective 10 days after compliance with 1 CMC §§ 9102 and 9104 (a) or (b). (1 CMC § 9105(b)).

AUTHORITY: The Commonwealth Zoning Board is empowered by the Legislature to adopt rules and regulations for the administration and enforcement of the Zoning Code of the Commonwealth of the Northern Mariana Islands. 2 CMC § 7221(d).

THE TERMS AND SUBSTANCE: The proposed amendment to the regulations follows:

- 1. To repeal the establishment of an adult business overlay zone along Middle Road as a result of SLL 18-06, which removed the adult business overlay zone from the Saipan Zoning Law of 2013.
- 2. To remove subsection 165-30.1-401 Wind Energy System Definitions, subsection 165-30.1-405 Small Wind Energy System Requirements, and subsection 165-30.1-410 Large Wind Energy System Requirements. These sections have been incorporated into the Saipan Zoning Law of 2013, SLL 18-4.
- 3. To add update the fee schedule for zoning permits.
- 4. To clarify the conflict of interest provisions with respect to family members for Board Members.

Page 1

THE SUBJECTS AND ISSUES INVOLVED:

The Zoning Board revises its regulations to be consistent with changes in the law and to increase the fees for zoning permits. In addition, the Zoning Board proposes to clarify that or any familial relationship that may influence or may appear to influence a board member requires recusal from the decision-making process.

DIRECTIONS FOR FILING AND PUBLICATION: These Proposed Regulations shall be published in the Commonwealth Register in the section on proposed and newly adopted regulations (1 CMC § 9102(a)(1)) and posted in convenient places in the civic center and in local government offices in each senatorial district, both in English and in the principal vernacular. (1 CMC § 9104(a)(1))

TO PROVIDE COMMENTS: Send or deliver your comments to Therese Ogumoro, Zoning Administrator, at the above address or to the above fax number. Comments are due within 30 days from the date of publication of this notice. Please submit your data, views or arguments. (1 CMC § 9104(a)(2))

These proposed regulations were approved by the Chairman on April 9, 2015.

Submitted by:

Diego C. Blanco Chairman, Commonwealth Zoning Board

4/20/15

Received by:

Filed and Recorded by

ESTHER'S. FLEMING Governor's Special Assistant for Administration

ESTHER M. SAN NICOLAS Commonwealth Register

4/22/18

Date

Pursuant to 1 CMC § 2153(e) (AG approval of regulations to be promulgated as to form)

Page 2

VOLUME 37 NUMBER 04

APRIL 28, 2015 PAGE 036396

and 1 CMC § 9104(a)(3) (obtain AG approval) the proposed regulations attached hereto have been reviewed and approved as to form and legal sufficiency by the CNMI Attorney General and shall be published, 1 CMC § 2153(f) (publication of rules and regulations).

Dated the 27 day of April 2015.

Edward Manibusan Attorney General

Commonwealth Islas Notti Marianas Kuetpun Commonwealth Zoning Diego C. Blanco, Kabesiyu

. .

Caller Box 10007, Saipan, MP 96950 Tel: 670-234-9661 www.zoning.gov.mp

NUTISIAN PUPBLIKU PUT I MAPROPONIN REGULASION SIHA

MA'INTENSIONA NA AKSION PARA U MA'ADÀPTA ESTI I MANMAPROPONI NA REGUALSION SIHA:

I Commonwealth Islas Notti Marianas, i Kuetpun Commonwealth Zoning ha intensiona para u amenda kumu petmanienti na regulasion siha, ni mañechettun i manmaproponi na amendasion para i Regulasion i Zoning, sigun gi manera siha gi Åktun Administrative Procedure, 1 CMC § 9104(a). I Regulasion siha siempri u ifektibu dies(10) dihas dispues di compliance yan i 1 CMC § 9102 yan i 9104(a) pat (b). (1 CMC § 9105(b)).

ÅTURIDÅT: I Kuetpun Commonwealth Zoning nina'i fuetsa ni Leyislatura para u adåpta i areklamentu yan i regulasion siha para i atministrasion yan enforcement i Kodigun Zoning gi Commonwealth Islas Notti Marianas. 2 CMC § 7221(d).

I TEMA YAN I SUSTÅNSIAN I PALÅBRA SIHA: I maproponi na amendasion para i regulasion siha gi sigienti:

- 1. Para u madiroga i inestapblesin adult business overlay zone gi Middle Road kumu i risuttan i SLL 18-06, ni mana'suha i adult business overlay zone ni Lain Saipan Zoning gi 2013.
- Para u mana'suha i subsection 165-30. 1-401 ni Wind Energy System Definitions, subsection 165-30-30.1 -405 Small Wind Energy System Requirements, yan i subsection 165-30.1-410 Large Wind Energy System Requirements. Esti na seksiona siha man-incorporated hålum gi Lain Saipan Zoning gi 2013, SLL 18-4.
- 3. Para uma'åomenta i update na siniñålan åpas para i lisensian zoning.
- 4. Para u klarifika i conflict of interest na prubinsion siha kunrispetu para i miembrun familia siha gi Miembrun i Kuetpu slha.

Påhina 1

I MASUHETU YAN I PUNTU SIHA NI MANTINEKKA': I Kuetpun i Zoning ha rlblsa i regulaslon-ña ni para u kunsistl yan i tinllalkan i lal yan para u håtsa i apas siha para i lisensian zoning siha. Itmås, i Kuetpun i Zoning ha proponl para u klarifika atyu pat håfa uma'achull' na relasion anal slña tinllalka pat slña kåsi annuk na para u tlnilaika i miembrun i kuetpu ni dlnimånda i recusal glnin i decision-making process.

DIREKSION PARA U MAPO'LU YAN PUPBLIKASION: Estl i Manmaproponi na Regulasion Siha debl na u mapupblika gi halum i Rehlstran Commonwealth gi halum i sekslona nl maproponi yan nuebu na ma'adåpta na regulasion slha gl (1 CMC § 9102(a)(1)) yan u mapega gi mangkumbinleti na lugåt slha tåtkumu i civic center yan i ufislnan gubietnu slha gl kada dlstritun senadot, kuntodu fino' English yan i dos na lingguåhin natlbu. (1CMC § 9104(a)(1)).

PARA U MAPROBENIYI OPIÑON SIHA: Na' hanao pat intrega i uplñon-mu guatu gl as Therese Ogumoro, Atministradoran Zoning, gi sanhilu' na address pat guatu gi sanhilu' na fax number. Todu oplñon manmanesislta gi halum trenta(30) dihas ginin i fetchan pupblikasion nui esti na nutisia. Put fabot na'hålum i upiñon, imfotmasion-mu, pat i testlmoñun kinentra siha. (1 CMC § 9104(a)(2))

Esti i manmaproponl na regulasion siha manlnaprueba ni Kabesiyu gi Abrit 9, 2015.

Nina'halum as:

DIEGO C. BLANCO Kabesiyun, Commonwealth Zoning Board

4/22/15

Rinisibi as:	ESTHER S. FLEIMING Ispesiåt na Ayudånti Para Atministrasion	5/27/ Fetcha
Pine'lu yan Ninota as: 🛩	CI- ESTHER SN. NESBITT Rehistran Commonwealth	4/27/2015 Fetcha

Sigun gi 1CMC § 2153(e) (I Abugådu Heneråt ha aprueba i regulasion siha ni para u machoʻgui kumu fotma) yan i 1CMC § 9104(a)(3) (sinusteni i inapruebasion Abugådu Heneråt) i maproponi na regulasion siha ni mañechettun guini ni esta manmaribisa yan manma'aprueba kumu fotma yan sufisienti ligåt ginin i Abugådu Heneråt CNMI yan debi na u mapupblika, 1 CMC § 2153(f) (pupblikasion areklamentu yan regulasion siha.

Mafetcha gi diha <u>27</u> di <u>Apuil</u>, 2015.

Maula

Edward Manibusan Abugådu Heneråt

ZONING BOARD COMMONWEALTH OF THE NORTHERN MARIANA ISLAND Caller Box 10007, Saipan MP 96950 Tel: 670-234-9661, Fax: 234-9666 Email: <u>ZoningBoard@zoning.gov.mp</u>

Commonwealth rel Téél Falúw kka Efáng lól Marianas Commonwealth Zoning Board Diego C. Blanco, Chairman P O Box 10007 Saipan MP 96950 Tel 670.234.9661 www.zoning.gov.mp

ARONGORONGOL TOULAP REL POMMWOL MWÓGHUTÚGHÚT

MÁNGEMÁNGIL MWÓGHUT YEEL BWE E BWE ADAPTÁÁLI POMMWOL ALLÉGHÚL MWÓGHUTÚGHÚT:

Commonwealth rel Téél Falúw kka Efáng lól Marianas, Commonwealth Zoning Board, re mángemángil bwe re bwe Amendaay bwe e bwe llégh ló bwe mwóghutúghútúl millikka re appasch long bwe pommwol re bwe amendaay ngáli Zoning Regulations, sángi mwóghutúghútúl Administrative Procedure Act. 1 CMC §9104 (a). Mwóghutúghút nge e bwe bwung ló lóll seigh (10) ráll mwiiril yaal palúweli 1 CMC §§ 9102 me 9104 (a) ngáre (b). (1 CMC §9105 (b)).

BWÁNGIL: Eyoor bwángil Commonwealth Zoning Board sángi Legislature bwe re bwe adaptááy allégh me mwóghutúghút ngáli administration me enforcement sángi Zoning Code rel Commonwealth Téél Falúw kka Efáng lól Marianas. 2 CMC § 7221 (d).

KKAPASAL ME ÓUTOL: Pommwol liwell ngáli mwóghutúghútúl ikka re lo lóll tálil:

- 1. Re bwe ayúghúló ffééritiwel Adult Business kka pilesághil Middle Road sángi kkapasal SLL 18-06, igha e bwe milááló Adult Business kka re llo fetel órol aal sángi Saipan Zoning Law of 2013
- 2. E bwe milááló subsection 165-30.1-401 Wind Energy System Definition, subsection 165-30.1-405 Small Wind Energy System Requirements, me subsection 165-30.1-410 Large Wind Energy System Requirements. Tállil kkaal nge re attottoolong rel Saipan Zoning Law of 2013, SLL 18-4.
- 3. E bwe aschuulong rel ayooralongol kkapasal fee schedule rel zoning permits.
- 4. Re bwe afatta ló rel mwóghutughútúl kkapasal Conflict of Interest leyil membroo, rel aweewel leyil Familiya bwe re bwe llo tá bwe bwal membrool Board.

KKAPASAL ME AWEEWEL: Zoning Board e ghal amweeri fischiy kkapasal mwóghutúghút bwe re bwe aweewey me liwell kka re lo bwe allégh me re bwe allangaaló óbwóósul zoning permits. E bwal aschuulong, bwe Zoning Board e pommwoli bwe re bwe afatta ló bwe ngáre eyoor kkapasal familiya ye bwe bwal affeekktááy me ngáre e bwááló bwe re affekktaay membrool Board, nge e bwe atiwiligh bwe re bwe towoow merel fféérúl mwóghutúl Mángemáng.

AFAL REEL AMWELIL ME ARONGOWOWUL: Pommwol mwóghutúghút kkaal nge e bwe arongoowow rel Commonwealth Register leyil tállil pommwol me millikka e ffé bwe re adaptááy bwe mwóghutúghútúl (1 CMC § 9102 (a) 1)) me e bwe appasch tá lól bwuleey kka lól civic center me bwulasiyol gobeetnamento lól senatorial district, lól mwaliyaasch me kkasal English.

IISISSILONGOL KKAPAS ME MÁNGEMÁNG: Afanga me ngáre bwuughiló mwalíyóómw rel Therese Ogumoro, Adminstradoodul Zoning, rel address ye ello weiláng me ngáre fax number ye weiláng. Atottoolongol Kkapas nge lól (30) Eliigh ráll mwiir sángi arongowoowul. Ów bwe attottoolong kkapasal, views me angiingi (1 CMC & 9104 (a) (2))

COMMONWEALTH REGISTER VOLUME 37 NUMBER 04 APRIL 28, 2015 PAGE 036401

lsáliiyalong:

Diego C. Blanco Chairman, Commonwealth Zoning Board

Mwiir Sángi:

Esther S. Fleming Governor's Special Assistant for Administration

for. Ammwel Sángi:

Esther SN. Nesbitt Commonwealth Register

4/2/15 Rálí

×/27/45-Ráll

Ráll

Sángi 1 CMC § 2153(e) (Allégh kkaal a llégh-ló sángi AG bwe e fil reel fféérúl) me 1 CMC § 9104 (a) (3) (mwiir sángi AG) Pommwol atiwelligh kkal a appasch-long a takkal amweeri fischiiy, me angúúngú ló fféérúl me legal sufficiency sángi CNMI Attorney General me e bwe le arongoowow, 1 CMC § 2153 (f) (Arongowowul allégh me mwóghutúghút kkaal).

E mmákkeitiw wól 27 ráll ye lól maramal 4011 2015

Kunlen

EDWARD MANIBUSAN Sóulemelemil Allégh Lapalap

4-27-19



Commonwealth of the Northern Mariana Islands Office of the Attorney General

2nd Floor Hon. Juan A. Sablan Memorial Bldg. Caller Box 10007, Capitol Hill Saipan, MP 96950

EDWARD MANIBUSAN Attorney General LILLIAN A. TENORIO Deputy Attorney General

OAGLO: 2015-003

To	;	Isidro Seman, Director, Office of Personnel Management
----	---	--

From : Edward Manibusan, Attorney General

Subject: On the Exemption of the Office of the Public Auditor from 1 CMC § 8251

ATTORNEY GENERAL'S LEGAL OPINION No. 15-02

The Office of Personnel Management (OPM), through its Director, has asked for a legal opinion on the issue of whether the Office of the Public Auditor (OPA) is exempted from the application of 1 CMC § 8251. The section restricts salary increases to no more than 10% of the preceding year's base salary for renewed contracts.

Question Presented: A close scrutiny of the statute and its legislative history raises a different issue from that raised by the OPM Director—was 1 CMC § 8251 intended to be temporary law that applied only to funds appropriated in FY 1988?

Short Answer: Yes. Section 8251 originates from the annual appropriations acts for Fiscal Year 1987 and 1988, and was enacted as temporary law. The subsequent annual appropriation act for FY 1989, PL 16-19—and all appropriation acts thereafter—omitted any reference to the 10% salary increase restriction. Thus, when PL 16-19 was signed into law on April 17, 1989, the restriction ceased to have any legal effect.

The Dispute

Sometime in 2014, OPA submitted to OPM Requests for Notification of Personnel Action (RFPAs) for the renewal of contracts for four employees. In a letter dated December 16, 2014, OPM returned the contracts to OPA because the proposed salaries for the four renewed contracts exceeded the 10% salary-increase ceiling set by I CMC § 8251. The Public Auditor responded to OPM claiming that OPA employees were not civil service employees and were exempt from the application of 1 CMC § 8251. OPM disagreed and requested a legal opinion from the Attorney General.

As explained below, 1 CMC § 8251 does not apply to OPA contract renewals, or any governmentrenewed contract. This conclusion rests on grounds entirely different from that offered by the Public Auditor.

Civil DivisionCriminal DivisionAttorney General's Investigative DivisionDomestic Violence Intervention CenterTelephone: (670) 237-7500Telephone: (670) 237-7600Telephone: (670) 237-7625Telephone: (670) 664-4583Facsimile: (670) 664-2349Facsimile: (670) 234-7016Facsimile: (670) 234-7016Facsimile: (670) 664-4589

Analysis

Appropriation statutes are temporary by nature. The 10% salary restriction set forth in 1 CMC § 8251 originates from the annual appropriation statutes for FY 1987 and FY 1988. See PL 5-31 (FY 1987), PL 6-3 (partial appropriations FY 1988) and PL 6-5 (partial appropriations FY 1988). The 10% restriction was not included in PL 6-19, the annual appropriation statute for FY 1989. As such, when PL 6-19 was approved on April 17, 1989, the 10% salary restriction was repealed by implication and ceased to have any legal effect. Therefore, 1 CMC § 8251 is not legally enforceable against OPA or any other government agency.

The Principles of Statutory Construction

The starting point of statutory construction to give effect to the plain meaning of language that is clear and unambiguous. Aguon v. Marianas Pub. Land Corp., 6 NM1 233, 2001 MP 4 \P 30. When statutory language is unclear, the inquiry turns to discerning and giving effect to legislative intent by reading the statute as a whole. Id. Legislative intent may be "determined from relevant legislative history, including standing committee reports, which are highly persuasive evidence of legislative intent." Id.

Because 1 CMC § 8251 originated from appropriation statutes, interpretative principles pertaining to and the Commonwealth laws governing these statutes should also be considered when construing 1 CMC § 8251. Appropriation acts are generally viewed as temporary in nature and limited in duration at the time of their enactment. See United States v. Van Den Berg, 5 F.3d 439, 442-43 (9th Cir. 1993) (citing BLACK'S LAW DICTIONARY). They continue in force until the time of their limitation expires. Id. Unless language in the statute states otherwise, appropriation acts and their provisions retain their temporary character. See Roccaforte v. Mulcahey, 169 F. Supp 364-65 (D. Mass. 1958); Calvert v. United States, 37 F. 762, 763 (D.S.C. 1889).¹

When successive appropriation statutes are enacted, a prior act is considered repealed by implication if the subsequent statute covers virtually the same subject as the prior one. The latter statute is deemed a substitute for the earlier act. *Posadas v. Nat'l City Bank of N.Y.*, 296 U.S. 497, 503, S. Ct. 349, 352 (1936); *see also Magruder v. Petre*, 690 S.W.2d 830, 832 (Mo. Ct. App. 1985) (stating that "the failure to set out former statutory provisions in a later comprehensive enactment will operate to repeal the omitted provisions"); *Kemp by Wright v. State, Cnty. of Burlington*, 687 A.2d 715, 720-21 (N.J. 1997) (when a subsequent statute is clearly in conflict with an earlier statute on the same subject, courts will find legislative intent to supersede earlier law).

The time limits of annual appropriation acts are expressly provided for in the Commonwealth's annual appropriation law. Prior to 2009 (and during the time that PL 5-31, 6-3 and 6-5 were enacted), a new annual appropriation act superseded the earlier annual appropriation statute on the date of the new law's approval; until a new act was approved, the appropriated funds and administrative provisions contained in the prior statute remained in effect. 1 CMC § 7204(d)

¹ Legislatures may specify the time or circumstances when a statute ceases to have effect by clearly stating in the act itself or in a related statute. 2 SUTHERLAND STAT. CONSTR. § 34.4 (7th ed.)(expiration by occurrence of legislatively prescribed conditions).

(repealed by implication by HLI 16-11 in 2009). In 2009, the NMI Constitution was amended to mandate that an annual appropriation act for a specific fiscal year expire at the end of that fiscal year. See N.M.I. CONST. ART. II, \S 5(a), and ART. III, \S 9(a).

The Language of PL 5-31, as amended by PL 6-5

As stated, the disputed 1 CMC § 8251 originates from the annual appropriation statutes for FY 1987 and FY 1988.² In fact, § 307 of PL 6-3 and PL 6-5, modified the original language contained in PL 5-31 by adding the 10% ceiling for salary increases.³ The disputed section states:

<u>Contract Renewal</u>. Any government employee who is employed pursuant to a written employment contract shall not, upon renewal of the contract, receive a salary higher than that provided in the contract which is being renewed unless such increase is not more than 10% of the preceding year's base salary and the fund is provided for in the annual appropriation for the agency or department.

§ 307 of PL 6-3 and 6-5, codified as 1 CMC § 8251.4

The seemingly broad language in § 307 creates some ambiguity on whether the salary restriction was intended to be in effect only in FY 1988. However, when the appropriation acts for FY 1988 are viewed in their entirety and compared with the subsequent appropriation act for FY 1989, the temporary character of § 307 and its limited application become evident.

The title and purpose sections of both statutes express in clear and unmistakable terms the limited time and application of PL 6-3 and PL 6-5 to Fiscal Year 1988 appropriations. The short title in § 101 states that the act may be referred to as "the Government Partial Operations and Personnel Appropriations Act of 1988." In §102, the purpose section explicitly provides that the act appropriates funds "for the operations and activities of the [CNMI government] for Fiscal Year 1988." Clearly, the application of the appropriation acts was generally confined to FY 1988. There is nothing in the language of the acts that indicates that § 307 was excepted from the general temporary nature of the acts (*i.e.*, that it was intended to survive beyond FY 1988). Thus, like the FY 1988 appropriation acts in general, § 307 ceased to apply when the FY 1989 appropriation act was passed.

To be sure, the Legislature was aware of how to make § 307 effective beyond FY 1988.⁵ Along with § 307, Chapter III of PL 6-5 contained several administrative provisions entitled "Administration of Appropriated Funds."⁶ Several sections in Chapter III either repealed or amended specific sections

² The commentary on 1 CMC § 8251 should have included PL 6-3 which contained thesame § 307 as PL 6-5.

³ PL 6-3 appropriated funds for the operation of public corporations, autonomous agencies, boards and commission, the Judicial Branch and the Saipan operations of the Department of Public Health and Environmental Services; PL 6-5 appropriated funding for the remaining operations for the Commonwealth Government, the Legislative Branch, the remaining operations of the Executive Branch departments and agencies, and the numicipal governments.

⁴ PL 6-3, the first partial appropriation for FY 1988, contained virtually the same language in its § 307.

⁹ Appropriation acts may be used to modify prior statutes. Friends of the Earth v. Amstrong, 485 F.2d 1, 9 (10th Cir. 1973) (holding that the absence of funding for certain projects authorized by prior statute in subsequent appropriation acts indicated Congress's choice not to authorize the projects to be built).

⁶ Section 329 of PL 6-5, provided that the administrative provisions of PL 6-5 superseded those of other prior appropriation acts.

of the Commonwealth Code. Section 312 was specifically referred to as a "repealer" of 1 CMC § 8250(d). Section 313 specifically referred to its provisions as an "amendment" to 1 CMC § 8250(a), (c), (e), and (f). By indicating that such sections were either repealers or amendments to existing law, rather than temporary suspensions of such laws for FY 1988, those sections were intended to be permanent law.⁷ Further, none of the sections designated as repealers or amendments in PL 6-3 reappear in PL 6-5. Their absence in PL 6-5 demonstrates legislative intent to enact those sections as permanent law by inserting them only in the first appropriation act for FY 1988.

In contrast, § 307 was not drafted as a repealer or an amendment of existing law. No reference or statement is made that a specific public law or the Commonwealth Code would be permanently affected by its enactment. In drafting § 307, the Legislature could have stated that § 307 was an amendment to the Compensation Adjustment Act or another part of the Commonwealth Code.⁸ There is no such statement that indicates the Legislature intended to make § 307 permanent law. As such, we are left with the inescapable conclusion that § 307's application was limited to the appropriated funds for FY 1988.

Further bolstering this conclusion, the history of the 10% salary ceiling for renewed contracts bears out the temporary character of the provision. The partial appropriation acts for FY 1988, both contained an identical § 307. Had the legislature intended § 307 to be permanent when it was enacted in PL 6-3, why did it include the same § 307 in PL 6-5, the second partial appropriations act for FY 1988? The Legislature must have intended for § 307 to be temporary having force and effect only for the duration of FY 1988, but not beyond the end of the fiscal year. The salary restriction's appearance in PL 5-31, reappearance in modified form in PL 6-3 and in PL 6-5, and then its disappearance altogether in PL 6-19 and subsequent statutes, tellingly demonstrates the temporary character of § 307.⁹ Repealed by implication, § 307 ceased to have any legal effect on April 17, 1989, when PL 6-19 was enacted.

Conclusion

In sum, OPM may not use the 10% salary-increase restriction set forth in 1 CMC § 8251 as a basis for rejecting the four RFPAs from OPA. That section, which originated from FY 1988 appropriation statutes, was repealed on April 17, 1989, when PL 6-19, the subsequent annual appropriation act,

⁷ The Legislature has inserted permanent law as riders in other appropriation statutes. In PL 13-24, the annual appropriation statute for FY 2003, § 602 contained language that the amendment to the Compensation Adjustment Act would remain in effect until subsequently amended or repealed. Accordingly, Law Revision Commission incorporated the amendments into 1 CMC §8243(a), even though they were enacted through an appropriation statute.

⁴ When a legislature modifies or repeals some statutes in newly enacted legislation, but leaves other statutes intact, the conclusion to be drawn is that the legislature made a determination not to change those unaffected statutes. See United States v. Jordan, 915 F.2d 622,627-28 (11th Cir. 1990).

⁹ The Conference Committee Report No. 6-5, on H.B. 6-130 which was signed as PL 6-19, stated that the draft was "as clean as possible, and matters previously presented as "riders" have been made [the subject] of separate legislation." CCR No. 6-5 at 2.

was approved. The salary restriction in 1 CMC § 8251 has no force and effect against OPA or any other government agency.¹⁰

unlus

EDWARD MANIBUSAN Attomcy General

Date: April 6, 2015

¹⁰ Even though 1 CMC § 8251 has no legal effect, there are other restrictions in the Planning & Budgeting Act, as amended, and in appropriation statutes that may dictate whether salaries should be increased and by how much. The reality of the Commonwealth's economic condition requires that the Commonwealth Government be guided by fiscal constraint, prudence and discipline in its spending.