

#### COMMONWEALTH OF THE NORTHERN MARIANAISLANDS

Benigno R. Fitial Governor

Eloy S. Inos
Lt. Governor

March 10, 2011

Honorable Paul A. Manglona Senate President, The Senate Seventeenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Honorable Eliceo D. Cabrera Speaker, House of Representatives Seventeenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Dear Mr. President and Mr. Speaker:

This is to inform you that I have signed into law House Bill No. 17-114, SS1, SD2, SS2, CCS1, entitled, "To amend Section 3 of Public Law 16-17 to give the CUC the flexibility needed to partner with the private sector to provide reliable service at efficient rates; and for other purposes," which was passed by the House of Representatives and the Senate of the Seventeenth Northern Marianas Commonwealth Legislature.

This bill becomes **Public Law No. 17-34**. Copies bearing my signature are forwarded for your reference.

Sincerely,

**ELOY S. INOS Acting Governor** 

cc: Governor; Attorney General; Press Secretary; Executive Director, Commonwealth Utilities Corporation; Chairperson, Public Utilities Commission; Secretary, Department of Finance; Chief Executive Officer, Commonwealth Development Authority; Secretary, Department of Public Lands; Executive Director, Commonwealth Ports Authority, Commonwealth's Law Revision Commission, Special Assistant for Administration; Special Assistant for Programs and Legislative Review

Caller Box 10007 Saipan, MP 96950 Telephone: (670) 664-2200/2201 Facsimile: (670) 664-2211



## House of Representatives

## SEVENTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE P.O. BOX 500386 SAIPAN, MP 96950

March 8, 2011

The Honorable Benigno R. Fitial Governor Commonwealth of the Northern Mariana Islands Capitol Hill Saipan, MP 96950

Dear Governor Fitial:

I have the honor of transmitting herewith for your action H. B. 17-114, SS1, SD2, SS2, CCS1, entitled: "To amend Section 3 of Public Law 16-17 to give the CUC the flexibility needed to partner with the private sector to provide reliable service at efficient rates; and for other purposes.", which was passed by the House of Representatives and the Senate of the Seventeenth Northern Marianas Commonwealth Legislature.

Sincerely yours,

Linda B. Muña House Clerk

Attachment



## Seventeenth Legislature

# of the Commonwealth of the Northern Mariana Islands

## IN THE HOUSE OF REPRESENTATIVES

Second Regular Session

October 15, 2010

Representative Stanley T. McGinnis Torres, of Saipan, Precinct 3 (for himself,) in an open and public meeting with an opportunity for the public to comment, introduced the following Bill:

## H. B. 17-114

#### AN ACT

TO RESTORE THE COMMONWEALTH UTILITIES CORPORATION'S PROCUREMENT AUTHORITY TO GIVE THE CUC THE FLEXIBILITY NEEDED TO PARTNER WITH THE PRIVATE SECTOR TO PROVIDE RELIARIE SERVICE AT **EFFICIENT RATES: AND FOR OTHER PURPOSES.** 

The Bill was referred to the House Committee on Public Utilities Transportation and Communication, and placed on the Bill Calendar on October 18, 2010.

> THE BILL WAS PASSED BY THE HOUSE OF REPRESENTATIVES ON FIRST AND FINAL READING, OCTOBER 18, 2010;

> > without amendments and transmitted to the THE SENATE.

The Bill was not referred to a Senate Committee. THE BILL WAS PASSED BY THE SENATE ON FIRST AND FINAL READING, FEBRUARY 11, 2011; with amendments in the form of H. B. 17-114, SS1, SD1, SS2.

H. B. 17-114, SS1, SD1, SS2 WAS RETURNED TO THE HOUSE OF REPRESENTATIVES ON FEBRUARY 16, 2011.

The House of Representatives rejected the Senate amendments and the Bill was sent to Conference, which submitted Conference Committee Report 17-3, in the form of H. B. 17-114, SS1, SD1, SS2, CCS1; THE BILL WAS PASSED BY THE HOUSE OF REPRESENTATIVES ON March 3, 2011 and by THE SENATE ON MARCH 4, 2011.



## Seventeenth Legislature of the

## Commonwealth of the Northern Mariana Islands

### IN THE HOUSE OF REPRESENTATIVES

Third Regular Session
March 3, 2011

## H. B. 17-114, SS1, SD1, SS2, CCS1

#### AN ACT

To amend Section 3 of Public Law 16-17 to give the CUC the flexibility needed to partner with the private sector to provide reliable service at efficient rates; and for other purposes.

## Be it enacted by the Seventeenth Northern Marianas Commonwealth Legislature:

1 Section 1. Findings and Purpose The Legislature finds that 2 Commonwealth ratepayers deserve a utility that constantly delivers high quality power at reasonable prices. Currently, oil prices are approaching \$100.00 per 3 4 barrel for delivery to Saipan and are well over \$100.00 per barrel for delivery to 5 Rota. It is imperative that CUC be able to provide service which is affordable to the Commonwealth's residents and businesses. 6 7 The Legislature further finds that portions of Public Law 16-17 have 8 placed restrictions on CUC which lead to inefficiencies that translate directly into 9 higher costs to consumers. These inefficiencies must be removed. It is the

#### HOUSE BILL 17-114, SS1, SD1, SS2, CCS1

purpose of this Act to remove the impediments and inefficiencies and restore
CUC's procurement authority such that it will be able to enter into agreements
with providers to ensure efficient delivery of services at reasonable rates to
consumers. The Legislature declares that this Act is necessary and is a proper use
of the legislative authority conferred by Article II of the Commonwealth
Constitution.

**Section 2.** <u>Amendment.</u> Sections 3 of Public Law 16-17 is hereby amended to read as follows:

#### "Section 3. PSAA procurement process.

- (a) <u>Bids only</u>. The Commonwealth Utilities Corporation (herein "CUC") shall not enter into any form of performance management contract, franchise agreement, or private sector assistance agreement unless the agreement is awarded pursuant to an invitation to bid except as provided in this section. No such contract shall be awarded pursuant to a request for proposals (RFP) unless the Attorney General certifies, under penalty of perjury, that (1) the RFP is the most appropriate procurement tool for a specific form of PSAA, and (2) such RFP complies with all CUC procurement regulations, CNMI and federal laws. All RFP, excepting renewable energy projects in paragraph (b) below, shall be subject to the provisions of this section.
- (b) <u>Renewable energy projects.</u> Renewable Energy Projects shall be exempt from all the provisions of this section. Renewable energy

## HOUSE BILL 17-114, SS1, SD1, SS2, CCS1

projects are any projects that do not use as their main source of power
generation fossil fuels, including but not limited to oil, coal or natural gas,
but instead use power generating forces including but not limited to wind,
solar, geothermal, biomass or nuclear battery. All that shall be required by
persons seeking business with CUC as renewable energy project
contractors shall be submitting requests for proposal under established
Commonwealth procurement regulations. For the purposes of this act,
renewable energy projects are limited to private sector assistance
agreements where a private renewable energy firm sells or manages
renewable energy power or assets to or on behalf of CUC. An
independent power producer (IPP) selected for renewable energy project
via the RFP process shall not be considered an "eligible customer-
generator" as defined under section 8631 of PL 15-87 and shall not be
subject to the rate or compensation limitations of section 8639(a) of PL
15-87. Under this paragraph, renewable energy projects shall in no case
be interpreted to include the sale, management, franchise, concession,
build/operate/transfer, build/operate/own, independent power producer
contract, contract for a public utilities cooperative or full privatization of
any oil consuming CUC asset.

(c) <u>Public documents</u>. A CUC invitation to bid and its attachments, including any form of performance management contract or franchise agreement or private partnership for its services and operations as

## **H●**USE **BI**LL 17-114, SS1, SD1, SS2, CCS1

<u>{</u>	described below, shall be and remain a public document and shall be
2	posted for review and downloading, without charge, on a website
3	maintained by CUC.
4	(d) Private sector assistance agreements. CUC may procure private
5	sector assistance under a private sector assistance agreement ("PSAA").
6	A PSAA is limited to:
7	(1) A performance management contract (PMC) by which
8	CUC may privatize the generation of its electrical power for a
9	limited term not to exceed five (5) years;
1●	(2) A concession or franchise agreement by which CUC
11	transfers a utility service, including the related required capital
12	investment, to the private sector for a limited term not to exceed 25
13	years;
14	(3) A contract for a public utilities cooperative;
15	(4) A build/operate/transfer (BOT) contract;
16	(5) Build, Operate, Own (BOO) Contract;
17	(6) A contract for an independent power producer (IPP); or
18	(7) Full privatization of CUC as follows: notwithstanding
19	any provision of law to the contrary, the full privatization of
2●	CUC's electric power generation operation is authorized;
21	(e) Authority. CUC shall procure such private sector assistance
22	under its procurement regulations (set forth in the Commonwealth

## **HOUSE BILL 17-114, SS1, SD1, SS2, CCS1**

1	Register, Volume 29, No. 06; June 18, 2007), as amended by CUC from
2	time to time thereafter, and as modified by this Act. No other procurement
3	regulations shall apply.
4	(f) Limitation of bid. With respect to a PSAA procured pursuant to
5	subsection (d) (1)-(7) of this section, the invitation for bids shall include a
6	condition that such PSAA shall establish a renewable energy portfolio
7	standard of at least fifty percent (50%) of its net electricity sales within
8	seven (7) years of the PSAA, if such a standard has not yet been met by
9	CUC, notwithstanding subsection 6 CMC §8622 as amended by Public
10	Law 15-87.
11	(g) Pre-qualification of Bidders. If the PSAA process requires a
12	pre-qualification of bidders, then a private business entity that is licensed
13	in the Commonwealth and, for at least ten years, has been engaged in
14	business that is closely related to the utility for which the invitation for bid
15	is being published, is hereby deemed qualified to submit a sealed bid.
16	This subsection shall not be construed to preclude entities that are not pre-
17	qualified to submit a sealed bid pursuant to this section.
18	(h) <u>PUC review</u> .
19	(1) Any PSAA award shall not be final unless the Public
20	Utilities Commission (herein "PUC") approves it under 4 CMC
21	§§8439, 8440, or 8441 within 42 days.

## HOUSE BILL <u>17-114, SS1, SD1, SS2, CCS1</u>

1	(2) No contract shall be awarded to any contractor who is
2	not already permitted in a U.S. or international jurisdiction, or who
3	has not operated a major source of emission in accordance with
4	U.S. Environmental Protection Agency (EPA) regulations for at
5	least five (5) years.
6	(3) The involvement of PUC in a CUC PSAA under this
7	Act is limited to the process described in Section 4.
8	(i) "All PSAA procurement shall be subject to 1 CMC § 7404."
9	Section 3. Amendment. Public Law 16-2 § 12 (d) shall be amended as
0	follows:
1	"(d) Notwithstanding subsection (b), once three commissioners
2	have been appointed and confirmed, any event, be it resignation, removal,
3	or otherwise, which reduces the number of Commissioners below three
4	shall not divest the Commission of its authority, and the PUC shall
5	continue its duties shorthanded until such time as additional
6	commissioners have been duly appointed and confirmed. If, for any
7	reason, the Commission consists of only two Commissioners, then a
8	quorum for the conduct of the PUC's business shall be two and decisions
9	shall be unanimous until such time as an additional Commissioner or
0	Commissioners shall be duly nominated and confirmed. If the
1	Commission consists of a sole Commissioner, than a quorum for the
2	conduct of the Commission's business shall be one, but only for a period

## HOUSE BILL 17-114, SS1, SD1, SS2, CCS1

1	of 60 days, with the possibility of one 30 day extension only by the
2	governor, upon a finding that such extension is in the best interest of the
3	public. Upon expiration of this 60, or 90 days, another PUC
4	commissioner must be appointed for PUC to continue to act."
5	Section 4. Amendment. Title 4 § 8403 paragraph (e) shall be amended
6	as follows:
7	"(e) No Commissioner shall be an employee of the government of
8	the Commonwealth or any of its agencies or any entity regulated by the
9	Commission, with the exception of any government appointee or
0	commissioner from the 1 <sup>st</sup> or 2 <sup>nd</sup> senatorial district, nor may a
1	commissioner serve as a consultant to any entity regulated by the
2	Commission, nor may a commissioner serve as a member of any other
3	government board or commission. Acceptance by a Commissioner of any
4	position in violation of this section automatically terminates that persons
15	term of office."
6	Section 5. Severability. If any provisions of this Act or the application
7	of any such provision to any person or circumstance should be held invalid by a
8	court of competent jurisdiction, the remainder of this Act or the application of its
9	provisions to persons or circumstances other than those to which it is held invalid
20	shall not be affected thereby.
21	Section 6. Savings Clause. This Act and any repealer contained herein
22	shall not be construed as affecting any existing right acquired under contract or

#### HOUSE BILL 17-114, SS1, SD1, SS2, CCS1

6	Section 7. Effective Date. This Act shall take effect upon its approval by
5	which shall already be in existence on the date this Act becomes effective.
4	the effect of terminating, or in any way modifying, any liability, civil or criminal,
3	instituted under or pursuant to prior law. The enactment of the Act shall not have
2	under the statutes. Repealers contained in this Act shall not affect any proceeding
1	acquired under statutes repealed or under any rule, regulation, or order adopted

**Section 7.** Effective Date. This Act shall take effect upon its approval by the Governor, or its becoming law without such approval.

Attested to by:

Linda B. Muña, House Clerk

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Certified by: ELICEO D CABRERA, SPEAKER

Approved this 10 TH day of MARCH, 2011

ELOY S. INOS
Acting Governor

Commonwealth of the Northern Mariana Islands